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# **BlackpoolCouncil**

17 April 2018

To: Councillors Mrs Callow JP, G Coleman, Galley, Hunter, Matthews, Mitchell, Roberts, Ryan and Singleton

The above members are requested to attend the:

### TOURISM, ECONOMY AND RESOURCES SCRUTINY COMMITTEE

Wednesday, 25 April 2018 at 6.00 pm in Committee Room A, Town Hall, Blackpool

### AGENDA

#### 1 DECLARATIONS OF INTEREST

Members are asked to declare any interests in the items under consideration and in doing so state:

- (1) the type of interest concerned either a
  - (a) personal interest
  - (b) prejudicial interest
  - (c) disclosable pecuniary interest (DPI)

and

(2) the nature of the interest concerned

If any member requires advice on declarations of interests, they are advised to contact the Head of Democratic Governance in advance of the meeting.

#### 2 MINUTES OF THE LAST MEETING HELD ON 21 FEBRUARY 2018

(Pages 1 - 10)

To agree the minutes of the last meeting held on 21 February 2018 as a true and correct record.

#### 3 PUBLIC SPEAKING

To consider any applications from members of the public to speak at the meeting.

#### 4 EXECUTIVE AND CABINET MEMBER DECISIONS

(Pages 11 - 22)

To consider the Executive and Cabinet Member Decisions within the portfolios of the Leader of the Council and Deputy Leader of the Council, taken since the last meeting of the Committee.

#### 5 FORWARD PLAN

(Pages 23 - 40)

To consider the content of the Council's Forward Plan, May 2018 – August 2018, relating to the portfolios of the Leader of the Council and Deputy Leader of the Council.

#### **6 FLOOD RISK MANAGEMENT**

(Pages 41 - 64)

To provide a basis for the Committee to consider the delivery of the Council's statutory duties in respect of flood risk management.

#### 7 BATHING WATER MANAGEMENT

(Pages 65 - 76)

To provide a basis for the Committee to consider the delivery of the Council's statutory and other duties in respect of bathing water management.

## **8 FINANCIAL PERFORMANCE MONITORING AS AT MONTH 10 2017/2018** (Pages 77 - 126)

To consider the level of spending against the Council's Revenue and Capital budgets for the first ten months to 31 January 2018.

## 9 PRIORITY ONE - KEY PRIORITY REPORT: INFRASTRUCTURE AND TOWN CENTRE REGENERATION (Pages 127 - 134)

To present performance against the Infrastructure and Town Centre Regeneration theme in the Council Plan 2015-2020.

#### 10 SCRUTINY WORKPLAN

(Pages 135 - 142)

To consider the Workplan and to monitor the implementation of Committee recommendations, together with any suggestions that Members may wish to make for scrutiny review topics.

#### 11 DATE OF NEXT MEETING

To note the date and time of the next meeting as Thursday, 06 June 2018, commencing at 6pm.

#### **Venue information:**

First floor meeting room (lift available), accessible toilets (ground floor), no-smoking building.

### Other information:

For queries regarding this agenda please contact John Greenbank, Senior Democratic Governance Adviser (Scrutiny), Tel: 01253 477229, e-mail john.greenbank@blackpool.gov.uk

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## Agenda Item 2

## MINUTES OF TOURISM, ECONOMY AND RESOURCES SCRUTINY COMMITTEE MEETING - WEDNESDAY, 21 FEBRUARY 2018

**Present:** 

Councillor Hunter (in the Chair)

Councillors

Mrs Callow JP Matthews Ryan Singleton

G Coleman Mitchell Mrs Scott

#### In Attendance:

Mr Alan Cavill, Director of Place
Mr Andy Foot, Head of Housing
Mrs Buth Honshau, Delivery David

Mrs Ruth Henshaw, Delivery Development Officer

Mr Neil McArdle, Network Planning Manager

Mr Latif Patel, Group Engineer (Congestion Management)

Mr Steve Thompson, Director of Resources

Mr Sandip Mahajan, Senior Democratic Governance Adviser

Councillor Gillian Campbell, Deputy Leader of the Council (Tourism, Economic Growth and Jobs)

Councillor Fred Jackson, Cabinet Member for Highways and Environmental Services Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development

Councillor Christine Wright, Cabinet Member for Housing

#### 1 DECLARATIONS OF INTEREST

Councillor G. Coleman declared a personal interest in the Hackney Carriage and Private Hire Convictions Policy as he was a licensed hackney carriage driver.

Councillor Mrs Scott declared a personal interest in the Hackney Carriage and Private Hire Convictions Policy as she was a member of the Public Protection Sub-Committee.

#### 2 MINUTES OF THE LAST MEETING HELD ON 13 DECEMBER 2017

Councillor Ryan emphasised that he had requested that the proposed consideration of recent flooding events would take place at this meeting in February 2018. He also queried sight of the Scrutiny Flooding Review report undertaken in 2013.

Members were informed that it had been agreed at the last meeting that the Chairman, Scrutiny Officer and Head of Flood Management and Environmental Protection would meet to discuss recent events and next steps for getting best value out of a focused review. At that meeting, it had been explained that flood response work including investigations was ongoing. A statutory section 19 (Flood and Water Management Act 2010) investigation report had to be produced following localised flooding (if a residential property had been impacted) and this would be available for the April 2018 meeting.

Members were advised that following the Scrutiny review in 2013, it had been agreed to receive regular annual reports of flood management. The last annual report had been considered in summer 2017 and the next one was scheduled for April 2018. Considering both reports in April 2018 would allow for a more comprehensive review, ensure key agencies' flood management representatives could attend (invites had been issued to Lancashire County Council who had accepted, the Environment Agency and United Utilities) and also allow a better opportunity for residents to take part. A new Lancashire and Blackpool Flood Risk Management Strategy would be approved by the Executive in April 2018 and would likely be referred to during the Committee's meeting in April 2018. A progress update including details of the 2013 review had been sent to Members following the last meeting.

The Committee agreed that the minutes of the Tourism, Economy and Resources Scrutiny Committee meeting held on 13 December 2017 be signed by the Chairman as a correct record.

#### **3 PUBLIC SPEAKING**

The Committee noted that there were no applications to speak by members of the public on this occasion.

#### **4 EXECUTIVE AND CABINET MEMBER DECISIONS**

The Committee considered the Executive and Cabinet Member decisions, within its remit, taken since the last meeting of the Committee on 13 December 2017.

Members referred to decision PH1/2018 'Domestic Waste Service Delivery' and queried why it was felt that future provision (from April 2018) would be better delivered in-house rather than continuing with the contracted service. It was added that the current service had been running for numerous years without issues but that the previous in-house service had various operational issues. Residents were happy with the current provider but the proposal offered limited savings and potential risks. Members were particularly adamant that there should be no service reductions. They also queried what percentage savings would be achieved and the 'pay-back' period for returning 'profits' taking into account significant investment required for new waste collection vehicles.

Councillor Fred Jackson, Cabinet Member for Highways and Environmental Services explained that the current contract expired at the end of March 2019 so it was a good time to review the service provided and secure cost savings. It was believed that substantial savings could be made but precise figures were unavailable at the time of the meeting. He added that a better service would be provided using in-house managerial expertise and that there had been complaints about the current service such as when bins had been missed. He added that Transfer of Undertakings (Protection of Employment) Regulations) would apply to contracted staff who moved to an in-house service.

Councillor Gillian Campbell, Deputy Leader of the Council (Tourism, Economic Growth and Jobs) added that both Councillor Jackson and herself would be on the Corporate Project Board which would be developing the options, so could ensure the best outcomes. She

added that bringing the service in-house would allow better linkages with other services such as street cleaning and clarified that the delivery options were an in-house service or creating an arms-length company. The company option would allow for greater cost savings as different terms and conditions would be offered. She added that John Blackledge, Director of Community and Environmental Services would be requested to provide a written breakdown of projected costs and savings for the Committee.

The Committee agreed that the Director of Community and Environmental Services be requested to provide a written breakdown of projected costs and savings for the proposed Domestic Waste Service Delivery options (in-house service and arms-length company) against the current service.

#### **5 FORWARD PLAN**

The Committee considered the items contained within the Forward Plan, March 2018 - July 2018, relating to the portfolios of the Cabinet Members whose responsibilities fell within the remit of the Committee.

Members referred to the forthcoming decision EX/1/2018 'Town Centre Investment' and enquired whether progress was being made with using the former British Home Stores site in Blackpool Town Centre. Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development confirmed that opportunities were being considered and that the site was in development but this took time and was commercially sensitive. Mr Alan Cavill, Director of Place added that a committed developer was in place who was working on removing asbestos in preparation for new tenants.

Members referred to the forthcoming decision EX/6/2018 'Central Leisure Quarter' and enquired whether progress was being made. Councillor Smith reported that progress was on track. He added that when he had comprehensive information to report he would do so.

Members referred to the forthcoming decisions EX/3/2018 'Strategic Acquisitions in or adjoining the [Airport] Enterprise Zone' and EX/7/2018 'Blackpool Airport Business Plan'. They enquired whether the establishment of two boards was on track.

Councillor Smith explained that consideration was being given to having an operating company and a land holding company both wholly owned by the Council. There would be a board for each company and independent directors would be appointed and nominees of the Council's political groups would be other directors.

Members referred to the Airport Masterplan and the impact of consultation responses (mainly planning issues such as traffic impact on housing) which had led to some amendments to the Masterplan and queried whether that reduced potential growth. Members also enquired if there could be opportunity for an operational airport making use of the runway offering commercial flights, given that many regional airports across the country were operating successfully. Councillor Smith confirmed that there had been some minor amendments made to the Masterplan. He reported that a tender exercise was underway to appoint consultants with aviation expertise to identify the most viable options for maximising the airport's potential. Mr Cavill explained that the Masterplan

had 'blocks' of development and a planning concern voiced by residents was ensuring acceptable space between developments and residential properties. He added that a short ('cross') runway would be considered by business planners.

Members referred to the forthcoming decision EX/8/2018 'Social Housing Allocations Policy' and noted that social housing waiting lists were increasing. They added that there were good numbers of two-bedroom residential properties but insufficient supply of larger sized accommodation suitable for families. Members also suggested that building more good quality sheltered accommodation for older people to move into could free up space in larger properties suitable for younger families.

Mr Andy Foot, Head of Housing explained that the choice-based lettings system allowed existing and prospective tenants to apply for properties which they were interested in. Allocations were made by priority-banding applicants. He reported that average waiting times for properties are typically six to twelve months for applicants who are housed, depending on property type. There is high demand against a limited supply of socially rented properties (7,000 units which formed about 10% of the total social housing and private sector stock in Blackpool).

The Council and housing development partners sought to increase supply (quantity and quality). However, there were times when wider regeneration needs reduced the supply, e.g. Queens Park had required the demolition of unsuitable high-rise flats to create better quality mixed accommodations but overall numbers had reduced. The Council did aim to increase the supply of larger homes suitable for families and it was expected that Blackpool Housing Company would have developed two hundred new high quality private rented units by the end of March 2018. Consultation had also taken place at Grange Park to demolish some buildings and pursue opportunities for around 200 new homes.

Councillor Christine Wright, Cabinet Member for Housing agreed with building more good quality sheltered accommodation for older people but added that social housing providers did need to consider the cost and viability of social housing developments noting that bungalows could be costly. Mr Foot added that there would be an opportunity later in the year when the Council's Local Plan (Part 2) for strategic development was reviewed and the needs of an ageing population could be considered.

Members enquired if social housing providers or the Council gave references to good tenants should they need one if they were moving to a new property. It was thought that Blackpool Coastal Housing would probably provide references.

#### **6 KEY PRIORITY REPORT: CORPORATE HEALTH**

Mrs Ruth Henshaw, Delivery Development Officer presented progress with Council Plan performance indicators for the period 1 April 2017 to 31 December 2017 with reference to corporate 'health' (organisational resilience). She reported that there had been no 'red' indicators, i.e. falling short of forecast target or at risk of missing the end-year target, requiring detailed 'exceptions' commentary.

Members enquired why staff turnover was quite high (8.4% for quarter three), how it compared to ten years ago and against other comparable councils and whether 'exit'

interviews took place. Members considered staff sickness absence rates and queried whether staff morale surveys took place. They also suggested that mandatory training rates should be 100% rather than the target of 85%.

In response, Mrs Henshaw advised that staff turnover trends could be checked including any long-term details if required. She confirmed that 'exit' interviews took place but did not know if numbers or other details were collated so would check with the Human Resources Service. She was not aware of any recent annual staff survey. However, regular staff feedback questions were asked at the annual Staff Conference. Mandatory training was mainly online-based but some services required more in-depth traditional training. She agreed that consideration needed to be given to a higher target for mandatory training rates.

Members noted that there were a number of 'exceptions' from contract procedure rules and queried whether any trends had been identified and whether contract officers understood their roles and procurement requirements. Ms Henshaw advised that she would liaise with Financial Services to provide a response following the meeting.

It was suggested that, for future reports, a short explanation of trends and any notable information would be helpful in the 'notes' column for all indicators.

#### The Committee agreed:

- 1. To receive information on numbers and other details of 'exit' interviews following the meeting.
- 2. That Mrs Henshaw be requested liaise with Human Resources to consider a higher target of 100% for mandatory training rates.
- 3. To include a short explanation of trends and any notable information in the 'notes' column for all indicators in future reporting.
- 4. That Mrs Henshaw liaise with Financial Services and report back to the Committee on why there were a number of 'exceptions' from contract procedure rules, any trends identified and what was done to ensure contract officers understood their roles and procurement requirements.

#### 7 FINANCIAL PERFORMANCE MONITORING AS AT MONTH 9, 2017/2018

Mr Thompson, Director of Resources presented the level of spending against the Council's Revenue and Capital budgets for the first nine months to 31 December 2017.

Members expressed concern regarding the PAUSE project and removing children at birth from families which could be considered an extreme measure and would be costly. Councillor Campbell, Deputy Leader of the Council clarified that there were many young vulnerable women who had had several children placed into care upon birth. The PAUSE project aimed to work with these families to reduce and prevent similar issues arising, e.g. by reducing pregnancies through the use of Long Acting Reversible Contraceptives (LARCs). She added that there was a range of work to effectively support families and the

best options needed to be pursued. The PAUSE project had secured a 97% success rate in one London borough.

Members referred to the overspend due to reduced income within Print Services and the service review which had been ongoing for some time. Mr Thompson confirmed that the review had completed and the proposed budget for 2018-2019 was more appropriate. He gave assurance that there would be no future overspend.

Members queried the £164k borrowing charge relating to Bonny Street. Mr Thompson explained that this related to debt financing of the new police head-quarters and would be managed within the proposed budget for 2018-2019. The old Bonny Street building would be demolished for development.

Members enquired whether Government was still being lobbied for increased funding and the response. Mr Thompson advised that work was ongoing with the Local Government Association and supporting information was being developed by the University of Huddersfield. A joint letter had also been sent, by Portfolio Holders and Directors of Children's Services from across the North West, to Government seeking support to respond to the national pressures facing Children's Services.

Members referred to the impact of budget pressures on staff morale. Mr Thompson explained that staff recognised that most services had had to reduce spending and that Children's Services needed time for improvement and demand reduction strategies to have a significant impact. He added that Looked After Children numbers had been slowly decreasing although had risen again recently. The budget overspend had therefore increased. It was noted that there continued to be more complex cases and placements required out of Blackpool. Alternative care options were being considered to reduce costs and cases would be 'stepped down' when safe and appropriate.

Members were concerned that £2.5m had been transferred from the Education Basic Needs Funding to Children's Services and commented that it appeared to be a large amount to move away from its original intended purpose. Members also noted that performance standards in some secondary schools needed to be improved and suggested that such funding could have been used to support improved class sizes. Members added that support for mental health issues in schools should also be considered and funded.

Mr Thompson explained that the funding had been allocated for the fabric of buildings and to help provide sufficient school places and resource. He advised that all local secondary schools and a large number of primary schools had now become independent academy trusts. However, the funding had not been ring-fenced although remained within the Children's Services budget to help tackle critical pressures. He reported that there were a range of initiatives to support the mental health needs of children such as the Head Start programme for emotional resilience. Councillor Campbell added that the Head Start programme was proving effective and that more effective support was needed at primary school level to help prepare children for secondary school. Mr Thompson added that there would be additional Basic Needs Funding for 2018-2019.

Members referred to the Council Tax Reduction Scheme which was meant to support vulnerable people through appropriate decounts and noted that the level of discount had

more than halved in the last year. Members also noted that over 650 summonses had been issued for non-payment of business rates and enquired what payments had been secured.

Mr Thompson reported that overall Council Tax collection rates had increased annually. However, since the Council Tax Reduction Scheme had been introduced in 2013, there had been a growing number of arrears. The collection rate for people on the Reduction Scheme was 60-65% which reduced the overall annual collection rate by approximately 4%. This was a challenge as it involved the most vulnerable people who had no assets. Collection of business rates overall was good and had been increasing by 1.2% annually which was also a good performance. The overall rate demonstrated a buoyant local business sector. There were a few defaulters who were positively pursued regularly with good outcomes.

Members had a lengthy discussion on the usage of Members' ward budgets. There appeared to some correlation between the most underspent budgets and the most deprived wards although this varied. Members recognised that budgets could be carried forward for a year and acknowledged that money needed to be spent on the best value projects. However, more might need to be done to ensure that all Members were proactively promoting awareness and use of their budgets. Councillor Campbell undertook to encourage all Members to ensure their budgets were used effectively.

#### 8 TRANSIENCE PROGRAMME AND SELECTIVE LICENSING

Mr Andy Foot, Head of Housing presented evaluations of the Transience Programme (South Beach area and expanded to Claremont and central Blackpool), which had been running from 2015 and was due to finish in September 2018, and the associated (private sector) Selective Licensing Programme (South Beach area) which had run from 2012-2017.

Members noted that the Transience Programme funding was due to finish in September 2018 and queried what work was in place to ensure improvement initiatives were sustained. They also recognised that selective licensing had been highly effective based on the feedback received from residents and expressed concern of potential risks that housing and anti-social behaviour standards might start slipping.

Mr Foot advised that the Selective Licensing Programme had allowed private sector properties within remit to be inspected and improvements supported. The Transience Programme had originally been funded by Public Health to support communities. He added that there was no further funding available for the Transience Programme but sustainability was proposed through development of neighbourhood service delivery models. He cited the health led 'Vanguards' pilot work to develop integrated locality hubs with Adult Social Care and other services. He referred to the effectiveness of the Transience Programme being underpinned by approaches that reach out to people who otherwise may not seek help.

Members suggested that it would be good if tougher enforcement could be applied to rouge landlords other than having to wait for health and safety issues. In response, Members were advised that there were a range of options albeit limited.

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Councillor Wright advised that although enforcement options were limited, the Selective Licensing Programme had allowed lots of properties to be inspected and tenants helped. She added that help included making tenants aware of their rights and entitlements. Some landlords had been co-operative and were recognised as good landlords.

Councillor Campbell added that she had been on inspections and seen the terrible state of some properties. Regular meetings had been held with landlords and licensing staff to promote improvements. It was important to give early help to people and she would be aiming to secure funding to keep the Transience Programme going.

#### 9 HIGHWAYS ENGINEERING SERVICE - LEAN REVIEW

Mr Neil McArdle, Network Planning Officer presented the 'LEAN' Efficiencies Review of the Highways Engineering Service. He explained that in 2014, the Department for Transport had reviewed the funding of local highways authorities' maintenance budgets and required services to submit detailed self-assessments of performance. The Council had secured the highest score band for the most incentive-based funding from the Department.

He explained that one self-assessment question was whether a LEAN Review had been undertaken of services to identify duplication, cut out unnecessary process and deliver better value for money. The Review involved benchmarking of costs against comparable local authorities and also the private sector. The Council was better value than some benchmarked organisations but not all so there was room for improvement in order to achieve better value for money.

Mr McArdle reported that particular initiatives included working as part of a local authorities group to use collective buying power to secure materials at better prices. He added that there were some efficiencies proposed for work at the depot but the main efficiencies involved systems improvements.

He explained that Phase 1 of the improvement recommendations had nearly been completed and involved software improvements for mandatory reporting of maintenance and repair incidents. Phase 2 would develop the use of hand-held mobile devices to reduce paperwork and Phase 3 would lead to better stock control and better value with bulk purchase discounts.

Members queried how the self-assessment was independently verified. Mr McArdle explained that the Department for Transport had previously undertaken random audits and two internal audits had taken place, one of which recommended scrutiny by Members.

The Committee queried whether there was an effective approach to identifying and responding to essential repairs. Mr McArdle advised that inspectors were active and effective at identifying necessary repairs and works were prioritised before being completed.

It was noted that accident compensation claims due to falling over kerbs and other surfaces had fallen. Mr McArdle confirmed that this was the case and added that the

internal fraud service would investigate claims and identify any issues especially people attempting to make more than one claim.

Members queried whether extra funding was available due to the 17 million visitors travelling through Blackpool. Mr McArdle advised that funding formulas were generally based on the number and types of roads and other associated surfaces.

The Committee enquired how staff had responded to the improvement recommendations and also whether the use and cost of consultants (10% of the Service's resource) could be reduced. Mr McArdle confirmed that could be considered as a future recommendation.

The Committee agreed to request that Neil McArdle arrange for the use of consultants within the Highways Engineering Service to be reviewed and reduced to achieve cost savings.

#### 10 SCRUTINY WORKPLAN

Councillor Ryan emphasised that he had requested that the proposed consideration of recent flooding events would take place at this meeting in February 2018. He also queried sight of the Scrutiny Flooding Review report undertaken in 2013.

Members were informed that it had been agreed at the last meeting that the Chairman, Scrutiny Officer and Head of Flood Management and Environmental Protection would meet to discuss recent events and next steps for getting best value out of a focused review. At that meeting, it had been explained that flood response work including investigations was ongoing. A statutory section 19 (Flood and Water Management Act 2010) investigation report had to be produced following localised flooding (if a residential property had been impacted) and this would be available for the April 2018 meeting.

Members were advised that following the Scrutiny review in 2013, it had been agreed to receive regular annual reports of flood management. The last annual report had been considered in summer 2017 and the next one was scheduled for April 2018. Considering both reports in April 2018 would allow for a more comprehensive review, ensure key agencies' flood management representatives could attend (invites had been issued to Lancashire County Council who had accepted, the Environment Agency and United Utilities) and also allow a better opportunity for residents to take part. A new Lancashire and Blackpool Flood Risk Management Strategy would be approved by the Executive in April 2018 and would likely be referred to during the Committee's meeting in April 2018. A progress update including details of the 2013 review had been sent to Members following the last meeting.

Members were encouraged to attend the Budget Scrutiny training session being held on Thursday 22 February at 17.30.

#### The Committee agreed:

- 1. To approve the Scrutiny Workplan.
- 2. To note the 'Implementation of Recommendations' table. Page 9

#### 11 DATE OF NEXT MEETING

The Committee noted the date and time of the next meeting as Thursday, 25 April 2018 commencing at 6pm in Committee Room A, Blackpool Town Hall.

#### Chairman

(The meeting ended at 8.15 pm)

Any queries regarding these minutes, please contact: Sandip Mahajan, Senior Democratic Governance Advisor Tel: 01253 477211

E-mail: sandip.mahajan@blackpool.gov.uk

Report to:	TOURISM, ECONOMY AND RESOURCES SCRUTINY COMMITTEE
Relevant Officer:	Sharon Davis, Scrutiny Manager
Date of Meeting:	25 April 2018

#### **EXECUTIVE AND CABINET MEMBER DECISIONS**

### 1.0 Purpose of the report:

1.1 The Committee to consider the Executive and Cabinet Member decisions within the portfolios of the Leader of the Council, Deputy Leader of the Council and Cabinet Members taken since the last meeting of the Committee.

#### 2.0 Recommendation(s):

2.1 Members will have the opportunity to question the Leader of the Council or the relevant Cabinet Member in relation to the decisions taken.

### 3.0 Reasons for recommendation(s):

- 3.1 To ensure that the opportunity is given for all Executive and Cabinet Member decisions to be scrutinised and held to account.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved N/A budget?
- 3.3 Other alternative options to be considered:

None.

#### 4.0 Council Priority:

4.1 The relevant Council Priority is "The economy: Maximising growth and opportunity across Blackpool".

#### 5.0 Background Information

- 5.1 Attached at the appendix to this report is a summary of the decisions taken, which have been circulated to Members previously.
- 5.2 This report is presented to ensure Members are provided with a timely update on the decisions taken by the Executive and Cabinet Members. It provides a process where the Committee can raise questions and a response be provided.
- 5.3 Members are encouraged to seek updates on decisions and will have the opportunity to raise any issues.

#### 5.4 Witnesses/representatives

- 5.4.1 The following Cabinet Members are responsible for the decisions taken in this report and have been invited to attend the meeting:
  - Councillor Simon Blackburn, Leader of the Council
  - Councillor Gillian Campbell, Deputy Leader of the Council
  - Councillor Fred Jackson, Cabinet Member for Environmental Services and Highways
  - Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development
  - Councillor Christine Wright, Cabinet Member for Housing

Does the information submitted include any exempt information?

No

#### **List of Appendices:**

Appendix 4 (a) Summary of Executive and Cabinet Member decisions taken.

- 6.0 Legal considerations:
- 6.1 None.
- 7.0 Human Resources considerations:
- 7.1 None.
- 8.0 Equalities considerations:
- 8.1 None.

9.0	Financial considerations:
9.1	None.
10.0	Risk management considerations:
10.1	None.
11.0	Ethical considerations:
11.1	None.
12.0	Internal/ External Consultation undertaken:
12.1	None.
13.0	Background papers:
13.1	None.



### APPENDIX 4(a)

DECISION / OUTCOME	DESCRIPTION	NUMBER	DATE	CABINET MEMBER
<ul> <li>PROVISION OF A LOAN TO FORCE TECHNOLOGY LTD         The Leader of the Council agreed the recommendations as follows:         <ul> <li>To authorise the provision of a loan of up to £475,000 to Force Technology Limited over a 5-year repayment period at a commercial rate of interest and with appropriate security as detailed in the report.</li> </ul> </li> <li>Provide authority to the Head of Legal to enter into the legal documentation relating to the loan and to Finance to release any further drawdowns on completion of the loan and security documentation.</li> </ul>	To consider an application from Force Technology Ltd for a loan of up to £475,000 via the Council's Business Loans Fund; to invest in the growth of a precision engineering company within the heart of the Blackpool Airport Enterprise Zone (EZ).	PH10/2018	14 February 2018	Councillor Simon Blackburn, Leader of the Council
PURCHASE OF 6 CENTRAL DRIVE BLACKPOOL  The Cabinet Member agreed the recommendations as follows:  1. To purchase 6 Central Drive, Blackpool using Prudential Borrowing to purchase the property.  2. Consequent to 1 and as provisionally agreed, to enter into an agreement for lease of the premises.	To consider the purchase of 6 Central Drive, Blackpool, FY1 5PY	PH11/2018	15 February 2018	Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development
MARTON MOSS NEIGHBOURHOOD PLANNING APPROACH – THE WAY FORWARD The Executive resolved to:  1. To agree publication of the Marton Moss Neighbourhood Planning Approach Consultation Statement on the Council's website (refer	The Blackpool Local Plan Part 1: Core Strategy (adopted 2016) identifies the remaining lands at Marton Moss as being integral to the local distinctiveness of Blackpool and highly valued by the local community. Policy CS26 adopts a neighbourhood planning approach for Marton Moss to enable the local	EX11/2018	19 February 2018	Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and

DECISION / OUTCOME	DESCRIPTION	NUMBER	DATE	CABINET MEMBER
Appendix 3b, to the Executive report).  2. To seek endorsement of the proposed way forward in respect of giving the community the maximum opportunity to commence a Neighbourhood Plan including the distribution of a letter to local residents.	community to develop a shared vision and to shape and direct development which recognises and appropriately responds to this distinctive character.  The Planning Strategy Team carried out recent consultation with local residents and businesses within the Marton Moss area on two alternative approaches to neighbourhood planning in the area.			Economic Development
INVESTMENT IN FYLDE COAST ECONOMY  The Executive resolved to enter into negotiations regarding the steps required to facilitate the investment as outlined in the confidential report to the Executive.	To enter into negotiations to facilitate an investment in Fylde Coast Economy.	EX12/2018	19 February 2018	Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development
CUSTOMER FIRST AND BENEFITS FEES AND CHARGES 2018/19  The Leader of the Council agreed the recommendation as follows:  To approve the fees and charges for Blue Badges and Money Management as outlined at Appendix A with effect from 1 April 2018 to 31 March 2019, noting that no increase is proposed for Blue Badges or Money Management.	To consider fees and charges proposals for 2018/19. The attached schedule as outlined at Appendix A for Blue Badges and Money Management.	PH20/2018	19 February 2018	Councillor Simon Blackburn, Leader of the Council
HIGHWAYS AND TRAFFIC MANAGEMENT SERVICES FEES AND CHARGES 2018/19 The Cabinet Member agreed the recommendations as follows:  1. To agree to the proposed fees and charges for	The proposed Community and Environmental Services fees and charges for Highways and Traffic Management for 2018/19	PH13/2018	19 February 2018	Councillor Fred Jackson, Cabinet Member for Environmental

DECISION / OUTCOME	DESCRIPTION	NUMBER	DATE	CABINET MEMBER
Highways and Traffic Management for 2018/19, which are detailed in Appendix 'A' with effect from the 1 April 2018 to the 31 March 2019.  2. To agree that the fees charged can be varied by the Director of Community and Environmental Services, following consultation with the Cabinet Member for Environmental Services and Highways, as a result of market changes.				Services and Highways
FEES AND CHARGES 2018/19 – LICENSING SERVICE The Cabinet Member agreed the recommendations as follows: Toopprove the attached fees and charges for the Liensing Service for 2018/2019 with effect from 1 April 2018 to 31 March 2019 as outlined in Appendix A.	To consider the proposed fees and charges for the Licensing Service for 2018/2019.	PH17/2018	19 February 2018	Councillor Gillian Campbell, Deputy Leader (Tourism, Economic Growth and Jobs)
<ul> <li>PUBLIC PROTECTION FEES AND CHARGES 2018/19 The Cabinet Member agreed the recommendations as follows: <ol> <li>To agree to the Community and Environmental Services proposed fees and charges for Public Protection for 2018/19, which are detailed in Appendix 'A'.</li> <li>To agree that the fees charged can be varied by the Director of Community and Environmental Services, following consultation with the Deputy Leader of the Council, as a result of market changes.</li> </ol> </li></ul>	The proposed Community and Environmental Services fees and charges for Public Protection for 2018/19.	PH18/2018	19 February 2018	Councillor Gillian Campbell, Deputy Leader (Tourism, Economic Growth and Jobs)

DECISION / OUTCOME	DESCRIPTION	NUMBER	DATE	CABINET MEMBER
RIDEABILITY FEES AND CHARGES 2018/19 The Cabinet Member agreed the recommendations as follows: To agree the proposed fees and charges for Integrated Transport section, relating to the Rideability service, which are detailed in Appendix 'A', with effect from 1 April 2018 to 31 March 2019.	The proposed fees and charges for the Integrated Transport section, relating to the Rideability service for 2018/19.	PH14/2018	19 February 2018	Councillor Fred Jackson, Cabinet Member for Environmental Services and Highways
FEES AND CHARGES FOR WASTE SERVICES 2018/19 The Cabinet Member agreed the recommendations as follows: To agree to the Community and Environmental Services proposed fees and charges for Waste Services for 2008/19, detailed in Appendix A with effect from the 1 April 2018 to the 31 March 2019.	The proposed Community and Environmental Services fees and charges for Waste Services 2018/19.	PH15/2018	19 February 2018	Councillor Fred Jackson, Cabinet Member for Environmental Services and Highways
ESTATES AND VALUATIONS FEES AND CHARGES 2018/19  The Cabinet Member agreed the recommendations as follows:  1. To approve the fees and charges for Estates and Valuations as outlined at Appendix A with effect from 1 April 2018 to 31 March 2019.  2. To agree that the fees charged can be reduced from these rates on the published Officer decision of the Director for Resources, following consultation with the relevant Cabinet Member.	To consider fees and charges proposals for 2018/19 for the Estates and Valuations service.	PH21/2018	20 February 2018	Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development
LIBRARY FEES AND CHARGES 2018/19 The Cabinet Member agreed the recommendations as follows:	To consider to fees and charges for the Library Service for 2018-19.	PH22/2018	21 February 2018	Councillor Gillian Campbell,

DECISION / OUTCOME	DESCRIPTION	NUMBER	DATE	CABINET MEMBER
<ol> <li>To approve the amended library fees and charges as set out in Appendix A to be implemented from 1 April 2018 to 31 March 2018.</li> <li>To note the introduction of a premium library membership is suspended pending the comprehensive review of the library service offer.</li> </ol>				Deputy Leader (Tourism, Economic Growth and Jobs)
The Cabinet Member agreed the recommendations as follows:  1. To agree the schedule of on and off street parking tariffs for each parking area as set out within the attached schedule at Appendix A, subject to consultation, with effect from the 1 April 2018 to the 31 March 2019.  2. To agree the schedule of the business and residential permit rates as set out within the attached schedule at Appendix A, subject to consultation, with effect from the 1 April 2018 to the 31 March 2019.  3. To agree that the fees charged can be reduced from these rates, for specific events or fixed periods of time, on the published officer decision of the Director for Place, following consultation with the relevant Cabinet Member.	To agree the Fees and Charges which apply to on and off street parking, residential and business permits for the forthcoming financial year 2018/2019.	PH23/2018	22 February 2018	Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development
FEES AND CHARGES – GOVERNANCE AND	To consider and approve the fees and charges for	PH25/2018	27	Councillor
PARTNERSHIPS The Leader of the Council agreed the recommendation	Democratic Governance and Legal Services for the financial year 2018/2019.		February 2018	Simon Blackburn,

DECISION / OUTCOME	DESCRIPTION	NUMBER	DATE	CABINET MEMBER
as follows: To retain the current fee of £20.00 for electoral certificates of residency with effect from 1 April 2018 to 31 March 2019.				Leader of the Council
HOUSING ENFORCEMENT CIVIL PENALTIES POLICY  The Executive resolved to:  1. To approve the adoption of Housing Enforcement Civil Penalties Policy, as attached at Appendix 2(a), to the Executive report.  2. To agree that the Service Manager (Public Protection) be authorised to issue Civil Penalties on behalf of the Council.	To seek approval of the Draft Civil Penalties Policy for Housing Enforcement and to seek approval to authorise the Service Manager (Public Protection) to enforce these provisions.	EX13/2018	12 March 2018	Councillor Gillian Campbell, Deputy Leader (Tourism, Economic Growth and Jobs)
<ul> <li>Alac CATION OF SOCIAL HOUSING</li> <li>The Executive resolved to: <ol> <li>To consider the consultation report attached at Appendix 3(b), to the Executive report.</li> </ol> </li> <li>To adopt the revised allocations policy, attached at Appendix 3(a), to the Executive report, for social housing in Blackpool, to take effect from the launch of the updated My Home Choice Fylde Coast system.</li> </ul>	Following consultation To seek the adoption of a new policy for the allocation and letting of social housing in Blackpool.	EX14/2018	12 March 2018	Councillor Christine Wright, Cabinet Member for Housing
SELECTIVE LICENSING FOR THE CENTRAL AREA The Executive resolved to:  1. To begin a new consultation on the revised Selective Licensing proposal for the Central area.  2. To bring a report with a final proposal for	This report seeks approval to consult on a new Selective Licensing proposal for the Central area of Blackpool, covering most of Talbot ward and parts of Brunswick and Bloomfield wards. Selective Licensing requires that, other than very limited exceptions, all privately rented properties are required to be licensed.	EX16/2018	12 March 2018	Councillor Christine Wright, Cabinet Member for Housing

DECISION / OUTCOME	DESCRIPTION	NUMBER	DATE	CABINET MEMBER
approval back to Executive following consultation.	Selective Licensing schemes are designed to improve the management of privately rented homes.			
TRAMWAY EXTENSION TO NORTH STATION  The Executive resolved to:  1. Approve the finance for the scheme (£6.4m) to supplement the £16.4m being funded through the Lancashire Enterprise Partnership, subject to a Grant Funding terms and conditions being agreed.  2. That the scheme to extend the Blackpool Tramway to North Station is fully implemented.  That Blackpool Council gives authority to the Head of Legal to enter into the Grant Funding Agreement with the Lancashire Enterprise Partnership, the contract(s) required to be entered into with any contractors for delivery of the scheme and any other legal documentation required for the implementation of the scheme.	To seek approval to implement the Blackpool Tramway Extension to North Station local major scheme. This has recently been granted Full Approval by the Lancashire Enterprise Partnership, which means, subject to a Grant Funding terms and conditions being agreed, that a maximum of £16.4m of funding can now be released to Blackpool Council over the next three financial years (2018/2019 - 2020/2021). With a preferred bidder appointed to construct the scheme, formal approval to finance and to implement the scheme is now required.	EX18/2018	12 March 2018	Councillor Gillian Campbell, Deputy Leader (Tourism, Economic Growth and Jobs)
BUSINESS RATES REVALUATION RELIEF 2017/18 The Leader of the Council agreed the recommendation as follows: To increase the level of relief awarded under the Revaluation Relief scheme for the remainder of financial year 2017/18 from 4.5% to 9.0%.	To consider increasing the percentage of Business Rate Relief for 2017/18 under the Revaluation Relief scheme.	PH26/2018	16 March 2018	Councillor Simon Blackburn, Leader of the Council
FEES AND CHARGES 2018/2019 – BUILDING CONTROL The Cabinet Member agreed the recommendations as follows:	To consider the fees and charges for Building Control for 2018/2019.	PH29/2018	21 March 2018	Councillor Mark Smith, Cabinet

DECISION / OUTCOME	DESCRIPTION	NUMBER	DATE	CABINET MEMBER
1. To agree to the introduction of a charge of £150				Member for
for issuing of Section 81 Demolition Notice with				Regeneration,
effect from 1 April 2018 to 31 March 2019.				Enterprise and
				Economic
2. To agree the other fees and charges for Building				Development
Control as outlined at Appendix A with effect				
from 1 April 2018 to 31 March 2019, as a nil				
increase.				
STANLEY PARK CONSERVATION AREA MANAGEMENT	To request formal adoption of the Stanley Park	PH31/2018	22 March	Councillor
PLAN	Conservation Area Management Plan.		2018	Gillian
The Cabinet Member agreed the recommendations as				Campbell,
follows:				Deputy Leader
To rmally adopt the Stanley Park Conservation Area				(Tourism,
Magement Plan as attached at Appendix A.				Economic
Φ				Growth and
22				Jobs)

Report to:	TOURISM, ECONOMY AND RESOURCES
	SCRUTINY COMMITTEE
Relevant Officer:	Sharon Davis, Scrutiny Manager
Date of Meeting:	25 April 2018

#### **FORWARD PLAN**

#### 1.0 Purpose of the report:

1.1 The Committee to consider the content of the Council's Forward Plan May 2018 to August 2018, relating to the portfolios of the Leader of the Council, Deputy Leader of the Council and Cabinet Members.

### 2.0 Recommendation(s):

- 2.1 Members will have the opportunity to question the Leader of the Council and / or the relevant Cabinet Member in relation to items contained within the Forward Plan within the portfolios of the Leader of the Council and Deputy Leader of the Council.
- 2.2 Members will have the opportunity to consider whether any of the items should be subjected to pre-decision scrutiny. In so doing, account should be taken of any requests or observations made by the relevant Cabinet Member.

#### 3.0 Reasons for recommendation(s):

- 3.1 To enable the opportunity for pre-decision scrutiny of the Forward Plan items.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?

No

N/A

- 3.2b Is the recommendation in accordance with the Council's approved budget?
- 3.3 Other alternative options to be considered:

None.

#### 4.0 Council Priority:

4.1 The relevant Council Priority is "The economy: Maximising growth and opportunity across Blackpool"

#### 5.0 Background Information

- 5.1 The Forward Plan is prepared by the Leader of the Council to cover a period of four months and has effect from the first working day of any month. It is updated on a monthly basis and subsequent plans cover a period beginning with the first working day of the second month covered in the preceding plan.
- 5.2 The Forward Plan contains matters which the Leader has reason to believe will be subject of a key decision to be taken either by the Executive, a Committee of the Executive, individual Cabinet Members, or Officers.
- 5.3 Attached at Appendix 5 (a) is a list of items contained in the current Forward Plan. Further details appertaining to each item is contained in the Forward Plan, which has been forwarded to all members separately.

#### 5.4 Witnesses/representatives

- 5.4.1 The following Cabinet Members are responsible for the Forward Plan items in this report and have been invited to attend the meeting:
  - Councillor Simon Blackburn, Leader of the Council
  - Councillor Gillian Campbell, Deputy Leader of the Council
  - Councillor Fred Jackson, Cabinet Member for Environmental Services and Highways
  - Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development
  - Councillor Mrs Christine Wright, Cabinet Member for Housing.

Does the information submitted include any exempt information?

No

#### **List of Appendices:**

Appendix 5 (a) Summary of items contained within Forward Plan May 2018 to August 2018.

- 6.0 Legal considerations:
- 6.1 None.
- 7.0 Human Resources considerations:
- 7.1 None.
- 8.0 Equalities considerations:

8.1	None.
9.0	Financial considerations:
9.1	None.
10.0	Risk management considerations:
10.1	None.
11.0	Ethical considerations:
11.1	None.
12.0	Internal/ External Consultation undertaken:
12.1	None.
13.0	Background papers:
13.1	None.



### **EXECUTIVE FORWARD PLAN - SUMMARY OF KEY DECISIONS**

### **MAY 2018 TO AUGUST 2018**)

\* Denotes New Item

Anticipated Date of Decision	Matter for Decision	Decision Reference	Decision Taker	Relevant Cabinet Member
April 2018	Town Centre Investment	1/2018	Executive	Cllr Smith
April 2018	Applications for Business Loans above £500,000. (this item to be considered in private by virtue of Paragraph 3 of Schedule 12a of the Local Government Act 1972 Information relating to the financial or business affairs of any particular person (including the authority holding that information)	2/2018	Executive	Cllr Blackburn
April 2018	To agree strategic acquisitions in or adjoining the Enterprise Zone (this item to be considered in private by virtue of Paragraph 3 of Schedule 12a of the Local Government Act 1972 Information relating to the financial or business affairs of any particular person (including the authority holding that information)	3/2018	Executive	Cllr Smith
June 2018	Central Leisure Quarter Masterplan	6/2018	Executive	Cllr Smith
May 2018	Blackpool Airport Business Plan	7/2018	Executive	Cllr Blackburn
April 2018	Local Transport Plan 2018- 2023	10/2018	Council	Cllr Jackson
May 2018	Lancashire and Blackpool Flood Risk Management Strategy	11/2018	Executive	Cllr Jackson

Anticipated Date of Decision	Matter for Decision	Decision Reference	Decision Taker	Relevant Cabinet Member
June 2018	To consider and approve the provisional revenue outturn (compared with approved budget) and provisional capital outturn for the year ended 31 March 2018.	15/2018	Executive	Cllr Blackburn
June 2018	To consider and approve the treasury management report for the year ended 31 March 2018.	16/2018	Executive	Cllr Blackburn

Matter for Decision	Consideration of a new Housing Strategy for Blackpool.
Ref Nº 19/2017	
Decision making Individual or Body	Executive
Relevant Portfolio Holder	Councillor Mrs Christine Wright, Cabinet Member for Housing
Date on which or period within which decision is to be made	April 2018
Who is to be consulted and how	Consultation with internal and external stakeholders by invitation and through the Council's website.
How representations are to be made and by what date	Public consultation on the draft strategy in June 2017 through the Council's website.
Documents to be submitted to the decision maker for consideration	A covering report and the strategy document.
Name and address of responsible officer	Alan Cavill, Director of Place Alan.Cavill@blackpool.gov.uk Tel: (01253) 477006

Matter for Decision	Town Centre Investment
Ref № 1/2018	
Decision making Individual or Body	Executive
Relevant Portfolio Holder	Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development
Date on which or period within which decision is to be made	April 2018
Who is to be consulted and how	Senior Officers
How representations are to be made and by what date	None Applicable
Documents to be submitted to the decision maker for consideration	Report
Name and address of responsible officer	Alan Cavill, Director of Place e-mail: alan.cavill@blackpool.gov.uk Tel: (01253) 47 7006

Matter for Decision	To consider any applications for Business Loans from the Council's Business Loan Fund that exceed the key decision
Ref № 2/2018	threshold.
	If any such applications are received the Director of Finance will present the application and a report to the next meeting of the Executive.
Decision making Individual or Body	Executive
Relevant Portfolio Holder	Councillor Simon Blackburn, Leader of the Council
Date on which or period within which decision is to be made	April 2018
Who is to be consulted and how	N/A
How representations are to be made and by what date	N/A
Documents to be submitted to the decision maker for consideration	Report of the Director of Resources Loan application
Name and address of responsible officer	Steve Thompson, Director of Resources, Resources Directorate, Blackpool Council, Number 1 Bickerstaffe Square, Talbot Road, Blackpool, FY1 3AH  e-mail:steve.thompson@blackpool.gov.uk Tel: (01253) 478505

Matter for Decision	To agree strategic acquisitions in the Enterprise Zone
Ref № 3/2018	(this item to be considered in private by virtue of Paragraph 3 of Schedule 12a of the Local Government Act 1972 Information relating to the financial or business affairs of any particular person (including the authority holding that information)
Decision making Individual or Body	Executive
Relevant Portfolio Holder	Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development
Date on which or period within which decision is to be made	April 2018
Who is to be consulted and how	Fylde Borough Council (for any acquisitions that fall within their boundary) Commercially confidential and sensitive.
How representations are to be made and by what date	N/A
Documents to be submitted to the decision maker for consideration	Report(s) supported by External Valuations and Justification report and Enterprise Zone Masterplan.
Name and address of responsible officer	Alan Cavill, Director of Place Alan.Cavill@blackpool.gov.uk Tel: (01253) 477006

Matter for Decision	Central Leisure Quarter Masterplan
Ref № 6/2018	
Decision making Individual or Body	Executive
Relevant Portfolio Holder	Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development
Date on which or period within which decision is to be made	June 2018
Who is to be consulted and how	Senior Officers Relevant stakeholders
How representations are to be made and by what date	None Applicable
Documents to be submitted to the decision maker for consideration	Report
Name and address of responsible officer	Alan Cavill, Director of Place

 Appendix 5 (a)
e-mail: alan.cavill@blackpool.gov.uk
Tel: (01253) 47 7006

Matter for Decision	Blackpool Airport Business Plan
Ref № 7/2018	
Decision making Individual or Body	Executive
Relevant Portfolio Holder	Councillor Mark Smith, Cabinet Member for Regeneration, Enterprise and Economic Development
Date on which or period within which decision is to be made	May 2018
Who is to be consulted and how	Fylde Borough Councillors and officers, Lancashire LEP and landowning stakeholders within designated Blackpool Airport Enterprise Zone boundary.
How representations are to be made and by what date	The Masterplan production for Blackpool Airport will include extensive stakeholder consultation
Documents to be submitted to the decision maker for consideration	Blackpool Airport Enterprise Zone Masterplan

Appendix 5 (a)

	Appendix 5 (a)
Name and address of	Alan Cavill, Director of Place
responsible officer	Alan.Cavill@blackpool.gov.uk
	Tel: (01253) 477006

Matter for decision	Homelessness Prevention Strategy
Ref 9/2018	
Decision making individual or body	Executive
Relevant Cabinet Member	Councillor Mrs Christine Wright, Cabinet Member for Housing
Date on which or period within which decision is to be made	April 2018
Who is to be consulted and how	Relevant stakeholders and interested parties
How representations are to be made and by what date	Representations are sought in writing by 1 February 2018
Documents to be submitted to the decision maker for consideration	Executive Report Evaluation of Consultation responses
Name and address of responsible officer	Andrew Foot, Head of Housing

 Appendix 5 (a
e-mail: Andrew.foot@blackpool.gov.uk
Tel: (01253) 476339

Matter for decision	Local Transport Plan 2018-2023
Ref 10/2018	
Decision making individual or body	Executive
Relevant Cabinet Member	Councillor Fred Jackson, Cabinet Member for Environmental Services and Highways
Date on which or period within which decision is to be made	April 2018
Who is to be consulted and how	Relevant stakeholders and interested parties Key transport organisations Neighbouring Councils Transport for the North
How representations are to be made and by what date	Representations are sought in writing by 1 February 2018
Documents to be submitted to the decision maker for consideration	Executive Report  Draft Local Transport Plan
Name and address of responsible officer	Alan Cavill, Director of Place Alan.Cavill@blackpool.gov.uk

	Tel:	(01253) 477006
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Matter for decision	Lancashire and Blackpool Flood Risk Management Strategy	
Ref 11/2018		
Decision making individual or body	Executive	
Relevant Cabinet Member	Councillor Fred Jackson, Cabinet Member for Environmental Services and Highways	
Date on which or period within which decision is to be made	May 2018	
Who is to be consulted and how	Relevant stakeholders and interested parties  Neighbouring Councils	
How representations are to be made and by what date	Representations are sought in writing by 1 February 2018	
Documents to be submitted to the decision maker for consideration	Executive Report Draft Strategy	
Name and address of responsible officer	John Blackledge, Director of Community and Environmental Services John.blackledge@blackpool.gov.uk	
	Tel: (01253) 478400	

Matter for Decision  *Ref № 15/2018	To consider and approve the provisional revenue outturn (compared with approved budget) and provisional capital outturn for the year ended 31st March 2018.
Decision making Individual or Body	Executive
Relevant Portfolio Holder	Councillor Simon Blackburn, Leader of the Council
Date on which or period within which decision is to be made	June 2018
Who is to be consulted and how	Consultation is to be undertaken internally with Senior Officers.
How representations are to be made and by what date	In writing to the responsible officer, at the address shown below, by 1 May 2018.
Documents to be submitted to the decision maker for consideration	Report

Appendix 5 (a)

Name and address of responsible officer	Steve Thompson, Director of Resources, Resources Directorate, Blackpool Council, Number 1 Bickerstaffe Square, Talbot Road, Blackpool, FY1 3AH.
	e-mail:steve.thompson@blackpool.gov.uk Tel: (01253) 478505

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Matter for Decision	To consider and approve the treasury management report for
	the year ended 31 March 2018.
*Ref № 16/2018	·
10,2010	
Decision making	Executive
Individual or Body	
Relevant Portfolio	Councillor Simon Blackburn, Leader of the Council
Holder	25 distance and blackwarry 20 date of the boarding
Holder	
Date on which or	June 2018
period within which	
decision is to be made	
Who is to be	Consultation is to be undertaken internally with Senior
	•
consulted and how	Officers.
How representations	In writing to the responsible officer, at the address shown
are to be made and by	below, by 1st May 2018.
what date	
what date	
Documents to be	Report
submitted to the	
decision maker for	

Appendix 5 (a)

consideration	
Name and address of responsible officer	Steve Thompson, Director of Resources, Resources Directorate, Blackpool Council, Number 1 Bickerstaffe Square, Talbot Road, Blackpool, FY1 3AH.
	e-mail:steve.thompson@blackpool.gov.uk Tel: (01253) 478505

Report to:	TOURISM, ECONOMY AND RESOURCES
	SCRUTINY COMMITTEE
Relevant Officer:	Clare Nolan- Barnes, Head of Coastal and Environmental
	Partnership Investments
Date of Meeting	25 April 2018

# **FLOOD RISK MANAGEMENT**

# 1.0 Purpose of the report:

1.1 To provide a basis for the Committee to consider the delivery of the Council's statutory duties in respect of flood risk management. The report will provide a brief outline of the various statutory duties under the Flood and Water Management Act including statistics and performance indicators and highlight areas of concerns.

The report also provides a summary of findings and proposals in respect of the investigation into the flooding event in Blackpool on the 22 November 2017.

# 2.0 Recommendation(s):

2.1 To scrutinise the delivery of the Council's statutory duties, note the performance and to scrutinise the findings of the investigation in respect of the flood event of the 22 November 2017 on the highlight any areas for further scrutiny.

## 3.0 Reasons for recommendation(s):

- 3.1 To ensure constructive and robust scrutiny of the report and provide confirmation that the Council is delivering its statutory duties in respect of flood risk management.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?
- 3.3 Other alternative options to be considered:

None

# 4.0 Council Priority:

- 4.1 The relevant Council Priority is:
  - "The economy: Maximising growth and opportunity across Blackpool"

# 5.0 Background Information

- 5.1 The Council has statutory duties as set out in the Flood Risk Regulations 2009, the Flood and Water Management Act 2010 and the Flood Risk Management Overview and Scrutiny (England) Regulations 2011.
- 5.2 Following the completion of a Flood Risk Management Scrutiny Review in 2013, the Tourism, Economy and Resources Scrutiny Committee is to receive a report on an annual basis, relating to progress on flood risk management.
- 5.3 The Flood and Water Management Act has been enacted at various times through secondary legislation since receiving royal assent in 2010. Part of the Act is a duty to cooperate with other risk management authorities and to share information. The flood event of the 22<sup>nd</sup> November 2017 required Blackpool and other risk management authorities such as United Utilities, Environment Agency and Lancashire County Council to work together in cooperation to understand the effects the rainfall on that day had on the town and work together to provide future resilience. Blackpool is part of the Lancashire Strategic Flood Risk Partnership which reports on progress of the duties.
- 5.4 It is worth noting that Schedule 3 of the Act was not enacted. This schedule was for the formation of Sustainable Drainage Approval Bodies. It would have included national standards for sustainable drainage and Blackpool Council would have been the Sustainable Drainage Approval Bodies, which would have to approve drainage on new development and adopt any sustainable drainage elements after completion. As it stands, lead local flood authorities are instead a statutory consultee on major planning applications. Blackpool Council Officers hold monthly planning meetings to discuss the impact of new development on flood risk management.
- 5.5 In light of the amount of development now taking place in the town, Blackpool Council and United Utilities are working together to ensure that a co-ordinated approach is taken to the impact of development on flood risk.
- 5.6 Funding for the delivery of statutory duties is received from the Department for Communities and Local Government (DCLG) and the allocation for 2018/19 is £144,599.
- 5.7 The Council works proactively with its partner organisations, in particular the Environment Agency and United Utilities to ensure that any available funding to allow studies or contributions is explored.

# 6.0 What is going well/ What is not

# Flood Risk Management Strategy Delivery of Flood Risk Management Strategy

- 6.1 The flood risk management strategy was approved by the Council in May 2014 ahead of many other lead local flood authorities. This is a joint strategy with Lancashire County Council and therefore some of the actions will be carried out by Lancashire County Council.
- This strategy provides details of actions required in the short, medium and long term details of the action plan and the position statement are scheduled below. The position statement by Red, Amber, Green performance in respect of the measure. However the strategy is being reviewed, consultations on the refreshed strategy will take place in June with final publication by late summer 2018.

#### 6.3 **Short-Term Action Plan - Position**

Measure	Comments	Dates Complete
A Memorandum of Understanding to agree responsibilities, internal consultation between Risk Management	Action complete between Lancashire County Council and the Environment Agency.	2016 and ongoing for Blackpool
Authorities. It is important to define which Risk Management authorities' will lead on flood risk management in the identified zones of flood source interaction.	Blackpool Council to agree responsibilities with United Utilities	
Define scrutiny process.	Annual Scrutiny Meeting reports and attendance.	March 2016. Ongoing updates in strategy refresh
Define processes for Ordinary Watercourse consenting and enforcement of drainage responsibilities.	Complete- Review periodically.	March 16. This policy will be reviewed in 2018

Determine feasibility of a	Ongoing, not all incidents	December	2015-
Determine reasibility of a	Ongoing, not an including	December	2013

single flood reporting		Following the flooding in
contact.	are being reported to the investigating team. Looking at the potential to use Geographical Resource Platform across the Council.	Following the flooding in November 2017 in Blackpool and across Lancashire the flood risk management teams in Blackpool and Lancashire are developing new protocols to ensure any flooding is reported immediately and captured on the GRP system.
Develop a timeline of flood risk management activities which includes the cycle of various funding streams.	Following Environment Agency Grant in aid process and request for local levy to fund studies	2015 Annual review Environment Area refresh in line with Environment agency programme/funding Projects discussed at making space for water and tactical group meetings
Further develop the Action Plan.	Ongoing.	Ongoing but also development through 2018 Lancashire and Blackpool Flood Risk Management Strategy
Define a decision making framework for undertaking works; Define a decision making framework which balances the desire for a no regrets culture.	Work to principles of Environment Agency Flood Defence Grant in Aid guidance as main funding stream.	June 2015-March 16.
Develop a policy and process for Risk Management authority's to undertake flood	Not really relevant to Blackpool as single tier Authority.	
related works; develop a policy to define how and when powers under Section 14a of the Land Drainage Act 1991 can be	Lancashire County Council to progress.	

11 1 2: 1		
used by each Risk		
Management Authority.		
Share information held	Ongoing with partners.	January 2015-
by flood managers with	Attendance at Lancashire	Need for sharing of
emergency planning	Flood Risk Forum	information highlighted
managers: Environment		by the flooding events
Agency flood forecasting:		particularly November
historic flooding;		2017
flowchart for emergency		
response and Social		
media.		
Develop flood incident	Geographical Resource	January 2015-January
reporting database,	Platform.	2016.
linked to asset register.		
Record drainage		N/A
engineer experience.		
Maintain awareness of	Information sharing	Ongoing.
latest risk mapping tools.	between partners and	
3	other networking groups.	
Create a Local Flood Risk	Complete- Review 2017.	January 2017-June 2017.
Management Plan.		
Undertake pilot ordinary	Pilot being undertaken by	Lancashire County
watercourse study.	Lancashire County	Council.
,	Council.	
Map zones of flood	Some modelling	September 2015-March
source interaction.	undertaken as part of	2016.
	Surface Water	Update with new
	Management Plan- look at	information following
	developing a layer in	investigation
	Geographical Resource	investigation
	Platform for interaction.	
Share information about	Ongoing.	Quarterly Review. Shared
planned Flood Risk	Origonia.	via Lancashire Strategic
Management works and		Partnership Governance
schemes.		raithership dovernance
Agree criteria for	Complete Povious	Annual Review- June 2017
	Complete- Review	Allifual Neview-Julie 2017
undertaking flood	periodically.	
investigations.	Climata Charasa	Duningt submission f
Embed climate change	Climate Change	Project submissions for
into local flood risk	allowances included in	funding require applicants

management.	Surface Water	to include for climate
	Management Plan and	change
	strategies and scheme	
	designs- Ongoing.	
Ensure flood risk is	Objective in Local Plan.	2017/2018 Regular
incorporated into		meeting with Blackpool
planning and		Flood Risk Officer and
development proposals.		Planning.
		Regular meetings on
		applications and planning
		process with United
		Utilities
Define resource	Changing in relation to	Complete by April 2016.
requirements over the	Sustainable Drainage	Ongoing
next five years.	Systems- Ongoing.	
Develop funding	Depends on central	01/07/2016.
strategy.	government changes.	Ongoing
Raise awareness of flood	Ongoing.	Engagement with EA
risk.		advisor on Community
		forums
Include funding in	Undertaken for individual	Ongoing
communication and	projects.	
engagement plan-		
potential beneficiaries.	La carabina Charlania and	0
Map Risk Management	Lancashire Strategic and	Ongoing.
Authority expectations.	Regional Flood and Coastal Committee	
	direction and local	
Review membership of	discretion required. Complete.	2017
groups.	Complete.	2017
groups.		
Agree data sharing	Data shared with UU and	August 2015.
protocols.	other partners, looking to	
	use Geographical	
	Resource Platform system.	
Develop communication	Undertaken for individual	July 2015-October 2015.
and engagement plan.	projects- Increase overall	
	communication and	
	engagement.	
Public consultation on	Complete.	February 2014.
draft strategy.	Refresh strategy	
	consultations to be June	

	2018	
Keep abreast of latest	Ongoing- attending	
flood risk management	conferences etc.	
information.		
Raise awareness of	Ongoing internally.	Ongoing
climate change,	Consideration in all	
adaptation and	projects and	
sustainability guidance.	developments	
Ensure involvement of	Corporate Water	March 2015.
appropriate officers or	Management Group	
other experts to	established.	
integrate economic,		
social and environmental		
information.		
Promote good surface	Ongoing- exemplar site	Ongoing
water management	Rigby Road.	
principles for		
development.		
Establish planning policy	Statutory Consultees.	Ongoing Regular
for the council's	Regular meetings	meetings arranged with
consultation on planning;	arranged between	Planning officers and
identify when flood	Planning and Flood Risk	other risk management
officers should be	Manager, United Utilities	authorities
consulted on	and other consultees	
developments.	Charles in Floor d Diele	Continue to middle of
Incorporated Local Flood	Strategic Flood Risk Assessment undertaken.	Continue to update as
Zones into planning	Assessment undertaken.	necessary following flood events
policy; aims to trigger Local Flood Risk		events
assessments or drainage		
impact assessments in		
areas at high risk of		
flooding.		
nooding.		
Agree how the	Obsolete- Statutory	May 2015-August 2015.
Sustainable Drainage	consultee role needs to be	CLOSED
Approval Body function	defined.	
will operate.		
Build capacity; invest in	Ongoing. Joint working	
Lead Local Flood	particularly between	
Authority and district	Blackpool Council and	
flood risk management	Lancashire County Council	
officers.		

Obtain information on	Obtained on ad hoc basis.	
flood risk assets.		
Develop and populate a	Geographical Resource	2017 ongoing
record and register of	Platform.	
assets.		
Develop enforcement	Complete- Review	2015
policy and procedure for	periodically.	
drainage assets.		

# 6.4 **Medium Term Action Plan**

Measure	Comments	Dates
Develop a programme to review relevant council procedures.  Review roles and	Review policies annually- January review procedures biennially alongside. Review along with	January 2016. Carried forward in strategy refresh January 2016.
responsibilities.	procedures.	January 2010.
Raise awareness of no regrets actions.		
Design process flow charts.	Complete- review after use.	Ongoing.
Review flood works policy and process.	Biennially.	January 2016.
Develop a map of flood emergency response times.	Limited relevance to Blackpool, liaise with Neil Williams.	Complete by January 2017.
Identify gaps in Environment Agency flood warning coverage.	Some gaps identified following 2013 winter storms and additional properties added.	Mapping updated
Undertake detailed Surface Water Management Plans.	Surface Water Management Plan complete.	
Promote adaptive practices.	Ongoing especially following investigation.	
Maintain funding on the Lancashire Strategic Partnership Group	Ongoing.	
agenda.		

Duild strong partnerships	Ongoing build	
Build strong partnerships.	Ongoing- build	
	partnership in case of	
Davidan strongen liebe	officer changes.	
Develop stronger links	Ongoing- initial contacts	
with organisations that	are commercial and	
can assist with prediction	require funding.	
and warning of surface		
water and groundwater		
flooding.		
Develop a flood	Develop alongside	Complete by January
awareness programme.	communication and	2017.
	engagement strategy.	
Communicate flood risk	Information on website	
management	and project specific	
information.	consultations.	
Scope approaches in	Engage with residents to	
small communities.	form flood risk	
	community groups	
Scope flood incident	Ongoing- develop	
reporting tool.	Geographical Resource	
	Platform for incident	
	reporting.	
Implement a programme	Review underway- ensure	
of Strategic Flood Risk	sufficient information is	
Assessment review.	shared.	
Develop a Lancashire	Led by Lancashire County	Ongoing.
specific Sustainable	Council. Resources	
Drainage Systems Guide.	required	
Promote Sustainable	Ongoing- Rigby Road	
Drainage Systems.	exemplar site.	
Seek pilot study	Funding. Seek	Ongoing seek
opportunities.	opportunity following	
	flood events	
Set the framework for a	Ongoing- set in policies.	
no regrets culture of		
sensible works.		
Develop an asset	Linked to asset register.	
management plan; linked		
to encouraging private		
owners to maintain their		
assets.		
Develop asset designation	Designate on an ad hoc	Ongoing.
policy and procedure.	basis when identified.	

Raise awareness of asset	Develop alongside	
owner responsibilities;	communication and	
instigate a priorities	engagement strategy.	
programme of contact		
with landowners.		

# 6.5 **Long Term Action Plan**

Separate foul and surface	Looking at implementing	
water sewers.	in Blackpool south and	
	Rigby Road site	
	redevelopment.	

# 6.6 Surface Water Management Plan

Measure	Comments	Dates
Retrofit Sustainable Drainage Systems into Green Areas.	Scope further.	
Planning Conditions to less than Greenfield Run off.	Discuss with Planners.	Difficult to implement as there is no legislation
Grants to retrofit Sustainable Drainage Systems at Property Level.	Unlikely to get support currently.	
Grants/Application for wider property level protection.	Uptake after 2013/14 Storms has been low.	
Strategic Road Closures to direct water.	Needs further scoping and resourcing	
Research and Further Studies.	Start with most positive cost benefit ration High Risk Areas.	September 2016.
Further investigate Pumped Option at High Risk Area 16.	Pleasure Beach- Private, have discussions.	

# 7.0 Consenting and Enforcing on Ordinary Watercourses

7.1 The Council has a duty to consent applications for works which impact on ordinary

watercourses. To date, since the implementation of the duty no applications have been received. In addition, the Council has a duty to enforce action where works have been undertaken without appropriate consent. This is undertaken on a reactive basis upon becoming aware of a problem. This has occurred on five occasions since the implementation of the duty in 2012. A further case is ongoing in the Staining area.

## 8.0 Duty to investigate flood incidents

- 8.1 On becoming aware of a flood incident within Blackpool, the Council has a duty to investigate flooding incidents to the extent that it considers appropriate and necessary. A policy has been implemented on the criteria which would trigger a formal investigation. Other incidents of flooding are investigated when appropriate but results are not published. Since implementation in 2012, there have been 30 reports which have been investigated, although only three have reached the formal investigation criteria.
- 8.2 The policy for investigation has been developed in line with Lancashire County Council to ensure a consistent approach throughout the County. However, Lancashire County Council has recently updated its policy and Blackpool Council's policy should be updated in line with this.

# 9.0 Investigation into the event of the 22 November 2017

- 9.1 A draft Section 19 report being prepared which highlights the findings to date of the flood event on the 22 November 2017 and provides recommendations, in particular the formation of a flood forum for residents to better understand the reasons for flooding in particular areas and the resilience measures they can take in the event of a flooding incident.
- 9.2 A separate document is appended to this report to provide a summary of the investigation and the actions required as a result of this incident and the lessons learnt.

# 10.0 Maintenance of asset register

10.1 Blackpool Council is currently developing an asset register within the Geographical Resource Platform. The Geographical Resource Platform is currently being updated and the revised version will include the asset register, which can be made publically available. The asset records to accompany the register will contain sensitive information. Population of the asset register and records will be done on a reactive basis as information becomes available.

# 11.0 Regional Flood Coast Committee

11.1 Blackpool Council is represented at the Environment Agency's North west Regional Flood and Coastal Committee which is attended by Cllr Fred Jackson. This forum forms part of the formal governance for managing flood risk in the regions and Blackpool Council pay an annual levy towards the alleviation of flood in the North west region.

The levy can be used for the Partnership funding of projects in the region.

- 11.2 Blackpool Council report to Regional Flood and Coastal Committee on flood and coastal erosion risk management actions through the Partnership Officer a shared resource currently based at Lancashire County Council.
- 11.3 Further posts have been created by the Environment Agency to assist Local Authorities in their applications for grant funding.

Does the information submitted include any exempt information?

No

## **List of Appendices:**

Appendix 6 (a) - Draft Section 19 Report – Investigation into flooding on 22 November 2017

## 12.0 Legal considerations:

12.1 None.

#### 13.0 Human Resources considerations:

13.1 Blackpool Council needs to retain the expertise and resource to deliver the statutory duties in the Flood and Water Management Act.

# **14.0** Equalities considerations:

14.1 Flooding has the potential to impact on vulnerable residents to a greater extent and will need to be managed accordingly.

#### 15.0 Financial considerations:

15.1 The Department for Environment Flood and Rural Affairs along with the Department for Communities and Local Government provide some funding to undertake flood risk projects and studies.

- 16.0 Risk management considerations:
- 16.1 Failure to implement the statutory duties could lead to unquantified and unmanaged flood risk to Blackpool.
- 17.0 Ethical considerations:
- 17.1 None.
- 18.0 Internal/External Consultation undertaken:
- 18.1 Blackpool Council is part of the Lancashire Flood Risk Partnership and also chair the Fylde Peninsula Water Management Partnership, which review flood risk but also considers all aspects of water management in Blackpool
- 19.0 Background papers:
- 19.1 Summary report in respect of the flood event on the 22 November 2017.



# Section 19 Report:

# Investigation into flooding on 22<sup>nd</sup> November 2017

# **BlackpoolCouncil**



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Flood Management Options and Recommendations	07



# **Problem Reported**

Following intense rainfall commencing in the early afternoon on 22<sup>nd</sup> November 2017 a number of flooding incidents were reported to Blackpool Council via the Vitaline out-of-hours call centre.

None of the risk management authorities had received Met office warnings of heavy rainfall.

Due to a combination of factors, in particular that the Environment Agency were not aware of the extent of the incident in the Blackpool and Lancashire area, a major emergency was not declared and therefore Blackpool emergency planning protocols were put in place.

Council officers attended and excellent service was provided in particular Vitaline out-of-hours service keeping officers aware of the extent and locations of flooding.

Flooding was also reported to have caused a number of power failures in the Anchorsholme area. Welfare assistance was not required but Adult Social Care were available to provide assistance to residents if required and sports centres were on standby to provide refuge for residents should it be required.

Blackpool Council are now aware that flooding occurred in the following locations, however in March and April 2018 reports of flooding in November 2017 that had not previously been logged were reported have now been recorded.

Beryl and Penswick Avenue	White Carr Lane
Fir Tree Place	Grassington Place
Greenoak Place	Bovington Avenue
Kelverdale Road	Wood Green
Quarry Bank	Sevenoaks Drive

Brisbane Close	Kinnerton Place	
Lockhurst Avenue	Hobart Place	
Camberra Close	Dalby Close	
Perth Close	Snowshill Crescent	
Emerald Close	Marble Avenue	
Coriander Close	Marble Avenue	
Champagne Avenue	Wroxton Close	
Radway Close	Warren Drive	
Anchorsholme Lane	Lauderdale Avenue	
Bispham Area	Moor Park Avenue	
Ashfield Road		
Briarwood drive	Faraday Way	
Hastings Avenue		
Marble Avenue		
Mossom Lane	Warley Road	
Valentia Roa	Limerick Road	
	Munster Avenue	
Bromley Close	Hastings Place	

The number of properties effected by this event is approximately 300.

There was also major flooding under Devonshire Road Bridge leading to road closure.

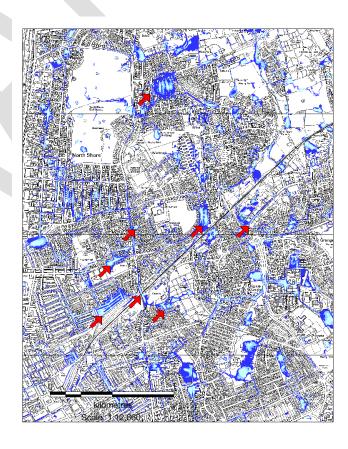
Figures 1 and 2 give location plans of properties with flooding reported.

Figure 3 shows the Environment Agency mapping of areas at risk of surface water flooding. Although the mapping is intended as a guide only some of the areas flooded on 22<sup>nd</sup> November 2017 are shown to be at risk on the mapping but the majority of areas flooded on the 22<sup>nd</sup> November are not on the Environment Agency mapping.

Figure 1 and 2







Appendix 6(a) Appendix 6 (a)

**Figure 3** An extract of the Environment Agency's surface water flood mapping with areas flooded on 15/06/2016 highlighted.

## **Background**

Blackpool is a low lying highly urban town with a combined sewer system serving the whole of the town.

Due to the level of previous development many open watercourses have been culverted and now form part of the sewer system as well. Apart from small sections the highway drainage gullies also ultimately discharge into the combined sewer network.

It should be noted that major works are being carried out by United Utilities in the Blackpool South area to separate surface water and discharge out to sea, which should provide some flood risk benefit in the future.

#### Rainfall

Data from United Utilities suggests that the rainfall was of intensity with a return period of 1 in 64 year. This is well outside of the design for both the highway drainage and sewer capacity and a lack of hydraulic capacity is the main cause of flooding in this instance. This relates to both the highway drainage and the sewers which the drainage outfalls into.

United Utilities record that rain had been falling steadily from the 20<sup>th</sup> November 2017 and consequently their storm water tanks and sewers were already at full capacity in addition the ground was saturated

#### **Findings and Actions**

Council Officers and Elected Members attended a number of properties and there were two main areas that gave rise to the need to investigation,
Anchorsholme and Bispham. This does not however mean that flooding did not occur in other areas, as indicated above officers are still being made aware of incidents that happened in November 2017.

In order to collate the information for the Investigation into this flood event the following initial actions were taken (as far as officers were aware)

- Council officers visited all the properties where flooding was reported to allow investigations of the effect of the property level flooding.
- Letters were dropped at all properties recorded as affected by flooding.
- Data collected during the end of November and beginning of December found that over 74 properties had property level flooding and 6 garages have been reported as having flooding.

In the Anchorholme area identified in Figure 1, as a result of the weather conditions during the week commencing 20<sup>th</sup> November, the sewage system was already full to capacity, ground conditions were saturated and water course levels were high.

To date the findings are that this flooding event resulted from the inundation of water in the sewers systems and the in ability for water courses to remove water quickly enough due in the main to capacity

Water was recorded to have receded from these properties during the morning of the 23<sup>rd</sup> November 2017.

The largest area recorded with flooding was East Anchorsholme, the area bounded by Warren drive, Sevenoaks Drive Wood Green Drive, North Drive and Snowhills which was impassable due to water at a depth in the region of 500mm across the highway. Some areas reported loss of electricity.

Following a visit to 25 Fir Tree Place where property flooding is recorded the resident reported that water did not recede until 9.30am on the 23<sup>rd</sup> November 2017.

Further investigation is taking place in respect of the cross boundary and other risk management Authorities operations during this event.

Lauderdale Avenue was reported to have flooding in the highway, this receded at 3am.

In the Bispham area Blackpool Council officers attended but could not alleviate the water, similarly to Anchorsholme area ground conditions were saturated and sewage systems full to capacity.

Highways teams recorded that on arrival at Valentia Avenue and Limerick Road there was evidence of surcharge into properties, over the carriageway and in gardens, water had entered properties largely under the floor. The road was flooded in parts up to 1m deep.

In addition these properties had suffered electrical disruption.

Blackpool Council deployed sandbags to divert water but these proved ineffective as water levels had risen quickly and as above sewer surcharge had entered the property under the floor.

The residents were advised to contact United Utilities to assist with the clean-up.

Valentia Avenue was visited after the event on 22<sup>nd</sup> November 2017.

Resident were informed along with others in the area that there was sewer surcharge in the flooding and as such United Utilities should be involved. It is understood that this area is a known area of risk of highway flooding and as such led to the road being closed on a number of previous occasions. (But property level flooding has not been previously recorded)

Investigations are continuing into prevention of flooding and resilience measures that can be provided should an event such as this reoccur.

There was major flooding on Mossom Lane and manholes lifted which led to the road being closed. Initial investigation raised questions about the ability

of Anchorholme pumping station to operate during this event which could be the reason that Mossom Lane flooded , however, United Utilities have provided a report that states that the pumping station was operational on the evening of the 22<sup>nd</sup> November as it should be.

393 to 373 and 398 to 378 Warley Road were impassable due to 500mm depths of water. There was also electricity failure to properties in this area. The road was closed but water is reported to have receded at 3am.

Residents have contacted the flood risk manager and further investigations is taking place in respect of Warley Road and

Devonshire Road Bridge was closed and has an history of closure during heavy rainfall. Officers are working with United Utilities to better understand what measures can be taken collectively to address the flooding in this location.

#### **Conclusions**

Given the rapid onset of this incident and the lack of Met office warning there was little opportunity for preparation. However the investigations by the drainage team and close working with other risk management authorities (RMA's) show good undertakings of duties by Blackpool Council and United Utilities, although there were mixed messages during the operation itself particularly as United Utilities staff were not familiar with the town and some residents were given factually incorrect information about flood risk responsibility.

In particular, the response to customers that highway flooding and lack of operational Council pumping stations was the responsibility of the Council was unhelpful and in many cases incorrect given the connections to the combined sewer systems and the fact that flooding occurred in areas that Blackpool do not operate a pumped system.

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It is understood that the flooding in the main was caused by dilute sewerage caused by hydraulic inadequacy of both the United Utilities combined sewer system and the highway gulley system. Given the speed with which the flood receded it is understood that gullies in the area were operational. With the intensity of the rainfall it is not suggested that there was any blockage in the sewer system but the capacity did not allow the highway gullies to drain away.

continually spilling to watercourse. The diversion of storm water to the River Wyre was seen as a means of seeking to mitigate the flooded areas of the Anchorsholme catchment.

## Amounderness Way and associated watercourses

Following investigate it was found that the culvert underneath Amounderness Way required de silting and the Highways Agency responsible for this culvert have acknowledged their responsibility.

## **Anchorsholme Pumping Station**

The following information has been provided by United Utilities to assist in the preparation of this report and record United Utilities finding of the operation of the pumps at Anchorsholme Pumping Station.

United Utilities have reported that on the evening of the 22<sup>nd</sup> November 2017 Anchorsholme pumping station continued to operate throughout the night, although on the evening one of the five pumps tripped intermittently leading to maintenance work throughout the night to get the pump working.

United Utilities also reported that in the early hours of Thursday 23<sup>rd</sup> November, when rain became more sporadic, the Anchorsholme pumping station was only using three of its pumps due to the limited flow being received in the station.

Whilst some telematary data has been shared by United Utilities, Blackpool Council have requested details of the telemetary data to support the investigation and Section 19 report.

## **Other United Utilities Actions**

As additional mitigation, United Utilities took the decision to divert flows from from Skipool pumping station serving Poulton-le Fylde and surrounding areas away from the Anchorsholme catchment. The levels of inundation meant most of United Utilities were

# **Flood Management Options**

Given the high intensity short rainfall it is not thought that any improvement in capacity is required. In particular, United Utilities are required by Ofwat to design new sewage systems to cater for a 1:30 year design requirement.

However, options for flow management could be investigated to better manage the flood flows away from properties.

Further investigation are being made into improvements in the following areas:

- Bromley Avenue including checking the levels of the road and pavement;
- Warley Road
- In certain properties, particularly Valentia Road and Limerick Road, it may be advisable to investigate the potential for flood resilience;
- Work with Highways England to ensure that their culverts are not impeding the flow of water;
- Investigation and clearance of watercourses.
- In respect of Devonshire Road Bridge, discussion has already commenced with United Utilities on the impact of the continued disruption during flood events.

#### **Recommendations**

## Recommended actions:

- Ensure that a procedure is drafted which includes notifying the Lead Flood Officer as soon as an event is declared and a reporting and recording procedure is developed;
- In the event that a significant number of properties are reported as flooded a Major Event is declared;
- Prepare a policy on use of sandbags in line with National practice;
- Information is provided on the Council's web site to assist and update residents;
- All Risk management authorities co-ordinate their operations (declaring a major event would ensure this happens);
- Implement flood resilience forum in Blackpool.
- Emergency Planning Training for Elected Members and Officers

Appendix 6(a) Appendix 6 (a)

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Report to:	TOURISM, ECONOMY AND RESOURCES	
	SCRUTINY COMMITTEE	
Relevant Officer:	Clare Nolan- Barnes, Head of Coastal and Environmental	
	Partnership Investments	
Date of Meeting:	25 April 2018	

# **BATHING WATER MANAGEMENT**

# 1.0 Purpose of the report:

1.1 To provide a basis for the Committee to consider the delivery of the Council's statutory and other duties in respect of bathing water management. The report will provide a brief outline of the various statutory duties including statistics and performance indicators and highlight areas of concerns.

# 2.0 Recommendation(s):

2.1 To scrutinise the delivery of the Council's statutory and other responsibilities in relation to bathing water management, note the performance and highlight any areas for further scrutiny.

# 3.0 Reasons for recommendation(s):

- 3.1 To ensure constructive and robust scrutiny of the report and provide confirmation that the Council is delivering its statutory duties and other responsible duties and actions in respect of bathing water management.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?
- 3.3 Other alternative options to be considered:

None

# 4.0 Council Priority:

4.1 The relevant Council Priority is:

"The economy: Maximising growth and opportunity across Blackpool"

## 5.0 Background Information

- The Council has statutory duties as set out in the Bathing Water Directive 2006 (BWD) implemented through the Bathing Water Regulations 2013 (BWR) in respect of its four bathing waters which are, Blackpool South, Blackpool Central, Blackpool North and Bispham.
- 5.2 Following the completion of Bathing Water Management Scrutiny Review in 2013, the Scrutiny Committee is to receive a report on an annual basis, relating to progress on its bathing waters.

# 5.3 Statutory Duties

5.3.1 The BWR requires Blackpool Council to erect signage at all its bathing waters providing specific details of the bathing water, the quality of the water and any links for the public to enquire at any time during the bathing season about the quality of the water. In addition, the BWD set stricter standards to be adhered to in respect of bathing waters quality compared to previous directives. These stricter standards were imposed following the 2015 bathing season. Blackpool Council responded to the challenges (detailed below in the background information) by forming a partnership with Wyre, Fylde and Lancashire County Councils, the Environment Agency United Utilities and Keep Britain Tidy to take collective and collaborative action to ensure our Fylde Peninsula Bathing Waters are the best quality possible and meet the stricter standards directed by the BWD.

# 5.4 **Budget Information**

5.4.1 There is no official funding for the delivery of our statutory duties under the BWR. However, the Council works proactively with its partner organisations in particular the Environment Agency and United Utilities to ensure that any available funding to deliver projects or campaigns is explored. Since 2011, Blackpool Council has been successful in obtaining £160,000 from its partner organisations to ensure that Blackpool and its neighbouring authorities comply with its duties and is proactive in delivery of projects to meet the higher standards set out in the BWD 2006. Unfortunately for 2017/18 and 2018/19 no funding has been provided by partner organisations to deliver projects or campaigns, however officers are currently investigating opportunities for funding.

# 6.0 What is going well/What is not

# 6.1 **Statutory Duty**

- 6.1.1 Blackpool Council has consistently complied with its duty to erect signage at its four bathing waters, Blackpool South, Blackpool Central Blackpool North and Bispham. The signage provides the relevant information about the sampling point which is used by the Environment Agency when they sample. To date, the Council has not received any adverse comments from the Environment Agency regarding its statutory signage.
- 6.1.2 In addition, Blackpool Council has responded to pollution risk forecasting in order to advise the public against bathing if there is likely to be increased pollution at a bathing water on a set day.

# 6.2 What has changed

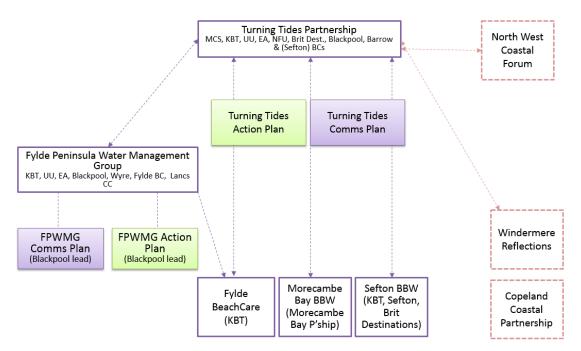
# 6.2.1 Bathing water predictions in 2011

- 6.2.2 In 2011, it was predicted that seven of the eight bathing waters along the Fylde Peninsula would be poor at the end of the 2015 bathing water season, which would have meant having to erect signage advising against bathing.
- 6.2.3 In order to ensure Blackpool Council and its partners achieved the best possible results, the Fylde Peninsula Water Management Partnership was formed and the Turning Tides Regional Partnership was formed, as it was recognised that more could be achieved to ensure the messages and campaigns to improve bathing waters by working with the wider region.

#### 6.3 **Governance**

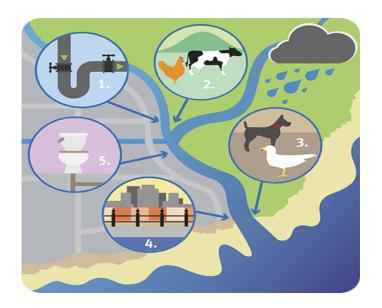
6.3.1 The Governance for the partnerships is detailed below:

The Local Government Association Coastal Special Interest Group have a standing item on its agenda to discuss Bathing Waters Nationally



# 6.4 **Challenges**

6.4.1 Both the Fylde Peninsula Water Management Partnership and the Regional Partnership agreed the challenges and developed action plans to address these challenges. The challenges are detailed here, but unfortunately it is difficult to apportion source pollution statistics. However, it is agreed that all areas need to be addressed.



# 6.5 **Fylde Peninsula Ten point Action Plan**

6.5.1 As reported in previous years Fylde Peninsula Partners continue to meet the majority of planned actions. However one of the original actions is now obsolete and cannot be achieved.

Measure	Comments	Dates
United Utilities reduce the number of spills from water company assets and reduce flood risk within assets.	United Utilities has completed the Preston Tunnel and the replacement of the long sea outfall at Harrowside. United Utilities has constructed a storm water tank at Anchorsholme and work to install the long sea outfall at Anchorsholme will be complete in 2019. United Utilities separation of surface water at the south of Blackpool will be complete at the end of April 2018	The completion date for all UU works is 2020.
Reduce pollution from surface water outfalls and private sewage system.	The Environment Agency has carried out extensive surveys to identify misconnections any pollution from surface water and identified and	March 2016

	implemented solutions.	
Reduce pollution from	The Environment Agency is	Annual Review 2016
agricultural land 2 - 10	working with farmers in	
years.	respect of catchment	
	sensitive farming and has	
	delivered extensive	
	improvements with	
	particular emphasis in	
	respect of run off in the	
	rivers Ribble and Wyre.	
	Catchment Sensitive Farming	
	(CSF) has been working with	
	farmers to improve water	
	quality for over 10 years. In	
	2017/18 the dedicated	
	Catchment Sensitive Farming	
	Officers (CSFOs) engaged	
	with over 630 farms in the	
	North West, and provided	
	valuable advice on ways in	
	which farmers can reduce	
	their impact on water, much	
	of which drains to the North	
	West's Bathing Waters.	
	Catchment Officers offer	
	detailed advice, and bring in	
	experts on Soil Management,	
	Nutrient Planning, and Farm	
	Infrastructure Improvements,	
	to assist and support farmers	
	with taking the next steps.	
Reduce pollution from	Regular beach cleans with	Ongoing
activities on bathing	volunteers in addition to	
waters.	Council cleaning services.	
	Ban on dogs and campaigns	
	to prevent feeding birds	
	during the bathing season.	
	In particular the emphasis in	
	2018 will be to address the	
	pollution from birds at	
	Blackpool North bathing	
	water which could be at risk	
	if this is not addressed.	
	Practical measures by	

Work with tourist industry and local business to champion bathing water.	colleagues in other local authorities which have successfully moved birds to other habitats are being investigated.  Continued engagement with local business in to champion and raise awareness also Business Leaders group. Love my beach co-ordinator appointed via Keep Britain Tidy to promote the Love my beach campaign.	Ongoing
Develop and support community and business initiatives that foster ownership of bathing beaches.	Ongoing with the Love my beach campaign via Keep Britain Tidy Blackpool and Fylde Peninsula and Fylde Beach Care Officer	Ongoing
Create 50 hectares of retrofitted sustainable drainage.	A review of the achievability of this action is currently being investigated.	Deleted from the action plan. Obsolete.
Management of surface water from new developments meets current best practice standards.	Planning guidance in draft for Sustainable drainage solutions. Best practice Rigby Rd development.	Work is ongoing with Planning Departments to ensure that developers provide sustainable solutions to drainage that are not detrimental to bathing water quality
Incorporate best practice water efficiency measure in new developments.	Further work with building control to be investigated.	

# 6.6 **Turning Tides**

- 6.6.1 Since 2012 £700,000 has been invested into Turning Tides and the associated LOVEmyBEACH campaign by United Utilities and the Environment Agency. This has resulted in a fully collaborative approach from stakeholders to improve the regions bathing waters. In 2016, and then again in 2017, 100% of the 31 bathing waters met the minimum standards with many excelling to Good and Excellent classifications.
- 6.6.2 Individual partners continue to make bathing water improvements which can be shared through the existing Turning Tides network however the partnership is now developing into Phase 2 which encompasses Public Health and the improvements to the economy.



### LOVEmyBEACH & Fylde BeachCare

The LOVEmyBEACH campaign is managed by Keep Britain Tidy and supported by all local authorities across the North West coast. In 2017/18 the campaign achieved the following:

Media reach: Over 2.5 million

Media value: £108,059

Website visitors: 15,500 (up 30%)

Social media followers: Twitter - 1389, up 32% Facebook - 1399, up 37% Instagram - 380, up 74%

Fylde BeachCare is the 'on the ground' element of LOVEmyBEACH; advising groups within the community how they can assist with positive changes to bathing water quality and beach cleanliness.

In 2017/18 the BeachCare project achieved the following:

Events/presentations: 21

Schools visited: 5

Volunteer hours given: Over 1110

Estimated litter collected: Over 835 bags

### 6.7 Results at the end of 2017

6.7.1 All of Blackpool's Bathing waters have again passed the Bathing Water Standards with Blackpool South achieving 'excellent' classification for the third year running, allowing us to apply to retain the Blue Flag at Blackpool South Bathing Water.

### 6.8 Short Term Pollution and pollution Risk Forecasting

- 6.8.1 Blackpool Council has engaged with the initiative to apply short term pollution signage at bathing waters when rainfall is expected to be heavy potentially reducing the bathing water quality for short timescales. The advantage is that the public receive additional advice about quality and results can be discounted for providing this advice.
- 6.8.2 Blackpool Council has engaged with the initiative to apply pollution risk forecasting signage at bathing waters when pollution events are expected or known and will reduce bathing water quality. Results can be discounted for providing this advice.

### 6.9 Awards

6.9.1 The results from the 2017 bathing water season mean that Blackpool have again been able to apply for a Blue Flag at Blackpool South along with Seaside Awards for Blackpool Central, Blackpool North and Bispham.

Blackpool Council has been recognised Regionally and Nationally by Defra for its

	attention to the importance of delivery of quality bathing water  No
	Does the information submitted include any exempt information?
	List of Appendices:
	None
7.0	Legal considerations:
7.1	None
8.0	Human Resources considerations:
8.1	Blackpool Council needs to retain the expertise and resource to deliver the statutory duties in respect of bathing waters and ensure it works with its partners in developing and implementing the action plan to maintain the quality of the bathing water.
9.0	Equalities considerations:
9.1	None
10.0	Financial considerations:
10.1	Funding by partners to Blackpool Council and the Turning Tides Partnership is required to ensure standards continue to be met and campaigns to raise awareness.
11.0	Risk management considerations:
11.1	Failure to implement the statutory duties could lead to action from the Environment Agency against Blackpool Council and failure of the bathing water standards resulting in Blackpool having to erect signs advising residents and visitors against bathing in our waters.
12.0	Ethical considerations:
12.1	None
13.0	Internal/ External Consultation undertaken:

Blackpool Council chairs both the Turning Tides Partnership and the Fylde Peninsula Water Management Partnership and are now the lead representatives for the Local Government Association (LGA) Coastal Special Interest Group (SIG) at the National

13.1

Bathing Waters forum which is chaired by the Chief Executive of the Environment Agency.

# 14.0 Background papers:

14.1 None



Report to: TOURSIM, ECONOMY AND RESOURCES

**SCRUTINY COMMITTEE** 

**Relevant Officer:** Steve Thompson, Director of Resources

Date of Meeting: 25 April 2018

# FINANCIAL PERFORMANCE MONITORING AS AT MONTH 10 2017/2018

### 1.0 Purpose of the report:

- 1.1 To monitor the performance of the level of spending against the Council's Revenue and Capital budgets for the first ten months to 31 January 2018.
- 2.0 Recommendation(s):
- 2.1 To comment upon the report and highlight any areas for further scrutiny.
- 3.0 Reasons for recommendation(s):
- 3.1 To ensure financial performance against the Council's Revenue and Capital Budget is kept under review by members.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Yes budget?
- 3.3 Other alternative options to be considered:

None.

### 4.0 Council Priority:

- 4.1 The relevant Council priority is "The economy: Maximising growth and opportunity across Blackpool".
- 5.0 Background Information

- 5.1 See reports and appendices.
- 5.2 Does the information submitted include any exempt information?

No

5.3 Is the Corporate Delivery Unit aware of this report?

Yes

The Corporate Delivery Unit has been working with Resources to ensure any service Transformation required by budget savings are addressed in the Delivery Unit workplan.

### 5.4 **List of Appendices:**

### Report

Appendix 1 - Revenue Summary

Appendix 2 - Schedule of Service forecast overspendings

Appendix 3(a) - Chief Executive

Appendix 3(b) - Governance and Partnership Services

Appendices 3(b/c) - Ward Budgets

Appendix 3(d) - Resources

Appendix 3(e) - Places

Appendix 3(f) - Strategic Leisure Assets

Appendix 3(g) - Community and Environmental Services

Appendix 3(h) - Adult Services

Appendix 3(i) - Children's Services

Appendix 3(j) - Public Health

Appendix 3(k) - Budgets Outside the Cash Limit

Appendix (4) - Capital Monitoring

Appendix (5) - Cash Flow Summary

Appendix (6) - General Fund Balance Sheet Summary

### 6.0 Legal considerations:

6.1 None.

### 7.0 Human Resources considerations:

7.1 See reports and appendices.

### 8.0 Equalities considerations:

8.1 An Equalities Impact Assessment was produced as a part of the budget setting process and remains relevant.

### 9.0 Financial considerations:

9.1	See reports and appendices.
10.0	Risk management considerations:
10.1	Impact of financial performance on Council balances. Financial performance against approved Revenue and Capital budgets.
11.0	Ethical considerations:
11.1	None.
12.0	Internal/ External Consultation undertaken:
12.1	None.
13.0	Background papers:
13.1	None.



#### **BLACKPOOL COUNCIL**

**REPORT** 

of the

### **DIRECTOR OF RESOURCES**

to the

### **EXECUTIVE**

#### **12<sup>TH</sup> MARCH 2018**

### FINANCIAL PERFORMANCE MONITORING AS AT MONTH 10 2017/18

# 1. Introduction

1.1 This report is the standard monthly financial performance monitoring report, which sets out the summary revenue budget position for the Council and its individual directorates for the first 10 months of 2017/18, i.e. the period to 31st January 2018, together with an outlook for the remainder of the year. The report is complemented with an assessment of performance to date of balances and reserves, income collection, the Council's latest Capital Programme and statements relating to Cash Flow Summary and Balance Sheet Summary.

# 2. Report Format

- 2.1 Separate reports have been prepared for each of the Council's core areas of responsibility:
  - Appendix 3a Chief Executive
  - Appendix 3b Governance and Partnership Services
  - Appendix 3b/c Ward Budgets
     Appendix 3d Resources
  - Appendix 3e Places
  - Appendix 3f Strategic Leisure Assets
  - Appendix 3g Community and Environmental Services
  - Appendix 3h Adult Services
  - Appendix 3i Children's Services
  - Appendix 3j Public Health
  - Appendix 3k Budgets Outside the Cash Limit.

These incorporate summary financial statements which continue to be prepared on a full accruals basis and focus on the forecast revenue outturns for 2017/18. There is an accompanying narrative to explain any areas of significant variance from budget and to highlight any areas of potential pressure along with action plans agreed with service managers to address them.

2.2 The combined effect of the directorates' financial performances is aggregated in a summary financial statement at Appendix 1 which mirrors the Council's Revenue Budget Book. This summary allows proactive month-on-month monitoring of the Council's forecast working balances to be undertaken to ensure appropriate and prudent levels are maintained. Appendix 2 highlights on a 12-month rolling basis those services which trip the designated overspending reporting threshold.

### 3. Directorates' Budget Performance

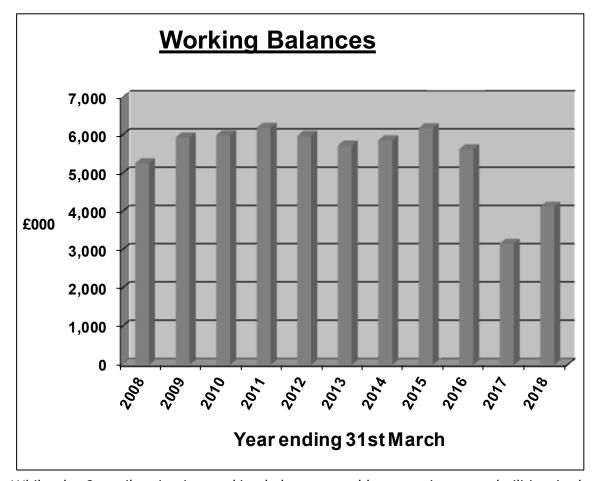
- 3.1 As a supportive measure to give services every chance to deliver a break-even budget, the Executive agreed at its meeting on 19<sup>th</sup> June 2017 to write-off all service overspends and carry forward the 2016/17 underspend of £287k on Ward Budgets.
- 3.2 The impacts of directorates' revenue budget performance and progress in achieving planned savings fall upon the Council's working balances. The main areas accounting for the month 10 forecast overspend of £2,033k for 2017/18 are summarised below:-

Directorate	Service	Forecast Variance £000
Children's Services	An overspend of £3,196k is forecast. Children's Social Care is forecast to overspend by £5,547k, mainly due to a significant increase in the numbers since budgets were set with a peak of 549 at the end of May 2017. Since then numbers had been reducing, however demand and complexity of cases increased during the last four months worsening the position by £1.52m. By the end of January 2018 LAC numbers have reached <b>534</b> . The pressures in Children's Social Care are unsustainable and impact adversely on the Council's key financial performance. An in-year solution was approved by the Executive on 5th February 2018 to provide time for the Director of Children's Services' plans to gain traction. Following a review of reserves, the Executive has approved the full use of the current Basic Needs Funding reserve to reduce the overspend to £3,042k. There are overspends in Education of £414k predominately relating to the Special Educational Needs (SEN) Transport Service and is partly due to demand pressures and the savings target which is forecast not to be achieved and the Education Services Grant of £185k due to the loss of funding arising from the grant ceasing from September 2017 although this is partly offset by a transitional grant and the charging of retained education functions to the Dedicated Schools Grant (DSG).	3,196
	Page 82	

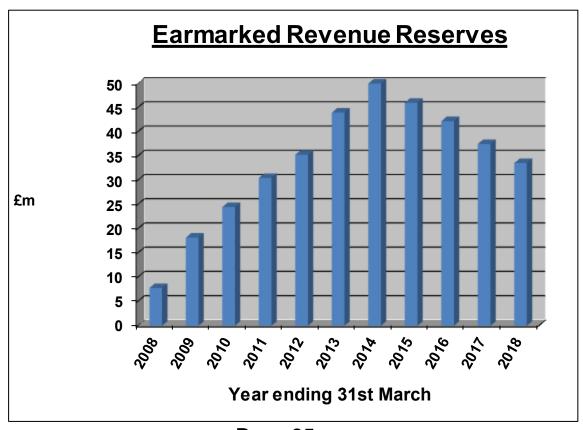
Budgets Outside the Cash Limit	An overspend of £724k is forecast. Parking Services is £716k down mainly due to 'on-street parking' schemes no longer being feasible, loss of parking spaces, prudential borrowing costs and the operation of the free parking scheme during December 2017. Concessionary Fares are forecasting a pressure of £52k relating to a forecast increase in bus and tram patronage. Treasury Management is forecasting an overspend of £21k. The Council is currently using temporary borrowing to finance Prudentially-funded capital expenditure and the resultant saving partially offsets the Business Loans Fund which has a savings target of £1,800k. The cost to the Council of supporting the Subsidiary Companies is an underspend of £65k due to the reducing balance payback of prudentially-borrowed schemes and savings on the cost of historic pension payments.	724
Places	An overspend of £278k is forecast. Growing Places has a pressure of £164k mainly due to the prudential borrowing charge relating to Bonny Street. Visitor Economy is expecting a £114k overspend. This is mainly due to reduced income particularly in Print Services. A review of Print Services is underway.	278
Resources	An overspend of £148k is forecast. Property Services is forecasting a £112k overspend based on the current pace of property rationalisation, demolition delays to redundant properties and pressure from rental income within the Central Business District. Revenues and Exchequer Services is forecasting a £62k overspend due to a service restructure and income pressure.	148
Strategic Leisure Assets	Strategic Leisure Assets is forecasting a £1,174k pressure. In accordance with the original decision for this programme by the Executive on 7 <sup>th</sup> February 2011, the projected overspend on Strategic Leisure Assets will be carried forward and transferred to Earmarked Reserves. The forecast cumulative deficit as at 31 <sup>st</sup> March 2018 is £6,603k. This incorporates the increased debt financing costs associated with both the former Tower Lounge development and essential Tower steel structure renewal, together with increased marketing and insurance costs and revised income profile. The Leisure Assets portfolio is currently forecast to break-even, invear, during 2021/22.	Net nil
	Page 83	

Community and Environmental Services	An underspend of £6k is forecast. Leisure and Catering is forecasting a £171k overspend due to income pressures. This is mainly offset by underspending on Highways and Traffic Management of £93k due to improved income, Street Cleansing and Waste of £35k due to income, reduced gritting and vehicle maintenance costs offsetting pressures on disposal costs and income at the Household Waste Recycling Centre (HWRC) and Integrated Transport of £20k due to the RPI uplift. The £856k PFI Grant is no longer available and is being considered along with Lancashire County Council in the review of the operation of the recycling plants, with the risk being covered against the specific Waste PFI reserve in 2017/18.	(6)
Governance and Partnership Services	An underspend of £192k is forecast. This is mainly due to a combination of income and maintenance pressures within Registrars and Cremation Services and a forecast underspend on Wards.	(192)
Adult Services	An underspend of £615k is forecast. Adult Commissioning Placements are forecasting an underspend of £272k as a result of releasing one-off income and unallocated accruals, offset by in-year planned slippage of the Housing Related Support savings target. The remaining underspends are mainly due to staffing.	(615)
Contingencies /Reserves	Review of Contingencies and Reserves and calculated release in part to General Fund. The Contingency line includes corporate savings that are managed centrally e.g. £1.5m Procurement saving. Corporate Leadership Team are reviewing all services and savings targets which includes a review of all vacant posts, discretionary spend and how some services are delivered to drive out this forecast underspend.	(1,500)
Total		2,033

3.3 The graph on the following page shows the impact on the level of Council working balances in-year together with the last 10 years' year-end balances for comparison:



3.4 Whilst the Council maintains working balances to address any in-year volatilities, it also maintains a number of Earmarked Revenue Reserves for such longer-term commitments as future Private Finance Initiative payments and uncertainties within the new Localised Business Rate system. In order to present a complete picture of the Council's financial standing an equivalent graph to that of working balances is shown below:



### 4. Directorate Budget Savings Performance

- 4.1 As at 31st January 2018 65% of the 2017/18 savings target has been delivered. The full-year forecast predicts that 89% (77% last month) will be achieved by the year-end, which takes into account anticipated pressures and savings.
- 4.2 The full-year effect of the 2017/18 savings in 2018/19 amounts to 73% of the 2017/18 target which reflects the non-recurrent savings and recurrent in-year pressures/savings, the largest being the overspending in Children's Social Care. This overspend is mainly due to a significant increase in the numbers and complexity of looked after children since budgets were set.

### 5. In-year Mitigation for Children's Services

- 5.1 The financial position of Children's Services is unsustainable and impacting adversely on the Council's key financial performance conditions. There is a requirement to find an invear solution that buys time for the Director of Children's Services' plans to gain traction. A review of reserves has highlighted that Education Basic Needs funding would provide the best solution, though the capital to revenue transfer would need to be technically managed:
  - Basic Needs Funding is a Central Government grant devolved to local authorities for the provision of sufficient school places
  - there is a current balance of £2,505k with no further demand in the current year, which is expected to be topped up in 2018/19
  - over the last 10 years the Council has front-loaded £3,280k of its own funding plus land for the purposes of providing sufficient school places
  - Basic Needs Funding is an unringfenced grant in local authorities' gift how to deploy
  - its deployment to Children's Social Care would keep the funding within Children's Services

The Executive, at its meeting on 5<sup>th</sup> February 2018, approved that the full balance of £2,505k is applied in-year.

#### 6. Collection Rates

#### 6.1 Council Tax

At the end of month 10 the amount collected for Council Tax (excluding Police and Fire precepts) was £43.2m and the collection rate was 85.0%. This compares to £40.8m and 84.4% at the same point in 2016/17. The amount collected has actually risen by £2.4m which is mainly due to increases in both the Council Tax rate and base.

In the light of the reductions in discount and the introduction of the Local Council Tax Reduction Scheme the target collection rate is still 97.5% over a 4-year collection period as approved on 27<sup>th</sup> January 2017 as part of the setting of the Council Tax Base for 2017/18.

### 6.2 Council Tax Reduction Scheme (CTRS)

The Council Tax Reduction Scheme was introduced on 1<sup>st</sup> April 2013. The Scheme ensures that support to pensioners continues at existing levels. Working-age claimants are means-tested to establish entitlement and a percentage reduction (currently 27.11%) is applied at the end of the assessment to establish the level of support provided. From 1<sup>st</sup> April 2017 the scheme was amended so that certain vulnerable groups would have the 27.11% reduced to 13.56%. This has the effect of reducing the amount to be collected.

At the end of month 10 the amount collected (excluding Police and Fire precepts) in respect of the Council Tax Reduction Scheme and Council Tax for those who have to pay CTRS, either for the first time or in addition to a proportion of their Council Tax, was £2.12m and the collection rate was 56.2%. This compares to £2.36m and 55.2% at the same point in 2016/17.

The likely impact for 2017/18 is that the underlying rate of collection of Council Tax Reduction Scheme will be under greater pressure than 2016/17 due to accumulated arrears and limits on the amount that can be recovered from Attachment of Benefits.

### 6.3 Business Rates

Prior to 1<sup>st</sup> April 2013 Business Rate income was collected by billing authorities on behalf of central government and then redistributed among all local authorities and police authorities as part of Formula Grant. From 1<sup>st</sup> April 2013 the income relating to Blackpool is shared between central government (50%), the Council (49%) and the Fire Authority (1%). Consequential adjustments were made to the Formula Grant equivalent.

At the end of month 10 the amount collected for Business Rates was £42.0m and the collection rate was 83.1%. This compares to £44.6m and 82.4% at the same point in 2016/17. The increase of 0.7% compared to the previous year equates to £0.5m, though changes in both the Business Rate multiplier and base (due to the Revaluation in April 2017 and other movements) have made negative contributions of £3.1m, offset by a compensating increase to the NDR Top-up amount. The Council's share of business rate yield continues at 49%.

From April 2014 Business Ratepayers have been entitled to elect to pay by 12 monthly instalments instead of over 10 months. This has allowed businesses more time to pay. However, 765 business rate summonses were issued in the 10 months to the end of January 2018.

The audited Business Rate cumulative surplus as at 31st March 2017 is £785k. The Council's share of this is £385k (49%).

### 7. Capital Monitoring Performance

7.1 All active capital schemes have been included within Appendix 4. The purpose is to present the overall position of capital spend. The schemes are shown individually where total scheme budget is greater than £500k and grouped as "other schemes" otherwise. As in previous financial years the emphasis regarding capital monitoring will be on scheme variance rather than in-year progress since many schemes cross financial years such as the major housing developments. Therefore, some degree of flexibility for the management of slippage is necessary in order to balance the overall capital programme each year to the funding allocations available.

- 7.2 The report includes the capital programme at month 10. The figures have changed significantly from month 3 as this represented the programme approved by the Executive in February 2017. Since that date a number of additional schemes have been approved and are now included.
- 7.3 As at month 10 an overall nil variance on capital schemes is anticipated.

### 8. Summary Cash Flow Statement

- 8.1 As part of the reporting format for this financial year a summary cash flow statement is included at Appendix 5. This provides a comparison of the actual cash receipts and payments compared to forecast for 2017/18.
- 8.2 During the first 10 months of the year, the Council's net cashflow has resulted in fluctuations in short-term net investment/borrowing balances. However, overall temporary borrowing has increased since 31st March 2017 mainly due to a £36.7m upfront payment to the Lancashire County Pension Fund and the early repayment of the £18.4m Local Government Reorganisation (LGR) Debt to Lancashire County Council. The Council is currently using temporary borrowing to finance Prudentially-funded capital expenditure. While temporary investment rates and temporary borrowing rates are low the Treasury team is delaying taking any new long-term borrowing to fund planned capital expenditure. As a result the delay in taking new long-term borrowing means that interest charges are lower than expected. In contrast, the take-up of loans from the recently expanded Business Loans Fund is slower than anticipated and this means that an adverse variance is currently forecast for 2017/18.

### 9. Summary Balance Sheet

- 9.1 In order to provide a complete picture of the Council's financial performance, Appendix 6 provides a snapshot of the General Fund balance sheet as at the end of month 10. The key areas of focus are any significant movements in debtors, cash and cash equivalents, bank overdraft and creditors, as these impact upon the Council's performance in the critical areas of debt recovery, treasury management and Public Sector Payment Policy.
- 9.2 Over the 10-month period there has been a reduction in other long-term liabilities of £18.5m. This reduction is due to the repayment of loan debt with Lancashire County Council relating to the Local Government Reorganisation of 1998. This debt has been replaced with short-term borrowing for the time being. The remaining increase in short-term borrowing of £22.3m and an increase in long-term borrowing of £7.1m reflects borrowing in advance at low interest rates to fund the capital programme (£30.4m) and to fund the increase in long-term assets (£21.5m). The increase in long-term assets is due to an increase in business loans granted and the purchase of shares in Blackpool Airport.

#### 10. Conclusions and Recommendations

- 10.1 Over the period 2011/12 2017/18, the cumulative Budget savings amount to £137m which is now greater than the Council's annual Net Requirement Budget and even more starkly the compound effect over the 7-year period exceeds £1/2 billion of resource that has been removed from the Blackpool economy. This reflects one of the highest cuts per head of population across local authorities in England and in an environment of growing demands upon services as commensurate of an authority with such recognised pockets of significant deprivation.
- 10.2 The Medium-Term Financial Sustainability Strategy 2016/17 2021/22 always identified 2017/18 as the critical financial year to navigate, being the last of the very high Budget gap years to bridge and following 6 years of significant erosion of Government funding. This is now proving to be the case.
- 10.3 There is a worsening of the position compared to month 9 of £200k after taking account of the virement of £2,505k to the Children's Services budget. Working balances are estimated to fall by £2,033k against the budgeted position over the year. This fall is in the context of the audited, adjusted working balances at the start of the year of £6,166k.
- 10.4 By far the Council's biggest financial risk and pressure is the demand growth in Children's Social Care. This is not unique to Blackpool Local Government Association (LGA) research as recent as 9<sup>th</sup> August 2017 concluded that "Children's services are at breaking point (nationally) with 75% of councils overspending to keep vital protections in place". The review found that in 2015/16 councils surpassed their children's social care budgets by £605m in order to protect children at immediate risk of harm. 172,290 children in England and Wales were subject to child protection inquiries in 2015/16, compared to 71,800 in 2005/06 a 140% increase in just 10 years. The equivalent figure for Blackpool is more than double this increase at 328%.
- 10.5 If this forecast position became the actual outturn, then in accordance with the Council's Financial Procedure Rules within its Constitution, the forecast revenue outturn 2017/18 within this report contravenes neither of the two specific conditions that excess spending does not:
  - 1. exceed 1% (= £4.2m) of the authority's total gross revenue expenditure; or
  - 2. have the effect of reducing the authority's Working Balances below 50% of their normal target level (= £3.0m).

In the context of £34m of Earmarked Revenue Reserves and with 2 months of the financial year remaining officers are working diligently and expeditiously to improve the position further, but as we get closer to the year-end this does become more difficult. Revised service and financial plans are underway, including the review of non-essential spend and delays to filling non-front line vacancies.

### 10.6 The Executive is asked:

- i) to note the report;
- to continue to lobby Government (Ministry of Housing, Communities & Local Government and the Department for Education in particular) along with other local authorities facing similar pressures, the Local Government Association and the Association of Directors of Children's Services for more funding to cope with the mounting demand and new burdens presenting in Children's Services; and
- to require the respective directors and Director of Resources to continue to closely monitor and manage service financial and operational performances, specifically Children's Services, Strategic Leisure Assets and Parking Services.

Steve Thompson Director of Resources

22<sup>nd</sup> February 2018

	A	В	С	D	Е	F	G	Н		J	K	L	M	N	0	Р
	Blackpool Council															
2	Blackpool Gourion															
_	Schodula of Sarvica forcess	t annual overspendings over the last 12	months													
3	Schedule of Service forecasi	i annual overspendings over the last 12	1110111115													
4																
5																
6																
7	Directorate	Service	Scrutiny Committee		Feb	Mar	Apr	May	Jun	July	Aug	Sep	Oct	Nov	Dec	Jan
8			Report		2017	2017	2017	2017	2017	2017	2017	2017	2017	2017	2017	2018
9					£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
10																
		CHILDREN'S SOCIAL CARE			5,916	5,916			3,926	3,956	3,995	4,032	4,620	4,926	5,298	3,042
		STRATEGIC LEISURE ASSETS EDUCATION			618	618			878 153	878 161	878 150	878 120	878 113	1,174 89	1,174 304	1,174 414
		EDUCATION EDUCATION SERVICES GRANT		H					175	175	184	185	185	185	185	185
	COMMUNITY & ENVIRONMENTAL SERVICES								173	173	104	103	87	109	109	171
		GROWING PLACES			195	195			92	92	92	90	90	232	164	164
		VISITOR ECONOMY			212	212			80	80	80	80	159	159	129	114
		PROPERTY SERVICES			180	180			155	195			95	87	86	112
19	GOVERNANCE & PARTNERSHIP SERVICES	LIFE EVENTS & CUSTOMER CARE			219	219									80	100
		ECONOMIC DEVELOPMENT & CULTURAL SERVICES							103	103	103	103	103	103		-
		REVENUES & EXCHEQUER SERVICES							95	88	92	77	82	88	85	-
		ADULT SAFEGUARDING			143	143										-
	COMMUNITY & ENVIRONMENTAL SERVICES	HIGHWAYS AND TRAFFIC MANAGEMENT SERVICES			88	88										-
64		0.1.7.4.1			7.574	7.574			F 0F7	F 700	F F7.4	F 505	0.440	7.450	7.044	F 470
65		Sub Total			7,571	7,571	-	-	5,657	5,728	5,574	5,565	6,412	7,152	7,614	5,476
66 67	_	Transfer to Earmarked Reserves (note 3)			(618)	(618)			(878)	(878)	(878)	(878)	(878)	(1,174)	(1,174)	(1,174)
68	J	Transier to Earmarked Reserves (note 3)			(010)	(010)	-	-	(676)	(676)	(676)	(676)	(676)	(1,174)	(1,174)	(1,174)
69	)————	Other General Fund (under) / overspends			(4,483)	(4.483)	_	-	(1.304)	(1,312)	(1,263)	(1,343)	(1,569)	(1,920)	(2,102)	(2,269)
18	)	Carlot Contrain and (andoly) overlopendo			(1,100)	(1,100)			(1,001)	(1,012)	(1,200)	(1,010)	(1,000)	(1,020)	(2,102)	(2,200)
68 69 76		Total			2,470	2,470	-	-	3,475	3,538	3,433	3,344	3,965	4,058	4,338	2,033
72	`															
72. 73	<u> </u>															
74	Notes:															
75																
		d a process whereby services which trip a ceiling for overspending														
77		ired to be highlighted within this monthly budgetary control report. To be approved by the respective Portfolio Holder. The services tripp														
78 79		on the comparison of progress being made.	nng mis threshold are liste	ab	ove toget	ner with the	žII									
80	respective illiancial performance over a 12-mic	murroning basis for comparison or progress being made.		$\vdash$												
	2. The Strategic Leisure Assets overspend reflec	ts the in-year position.		H												
	2. The difficult Leisure Assets overspend renee	,				1										
81 82		s programme by the Executive on 7th February 2011, the projected	overspend on Strategic Lo	eisur	e Assets	will be car	ried forwar	d and trans	sferred to E	armarked F	Reserves.					

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# **Blackpool Council - Chief Executive**

### Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE		
			2016/17				
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL		(UNDER)/OVER
	CASH LIMITED	APR-JAN	SPEND	OUTTURN	YEAR VAR.	╛	SPEND B/FWD
	BUDGET				(UNDER) / OVER	╛	
	£000	£000	£000	£000	£000		£000
CHIEF EXECUTIVE							
NET EXPENDITURE							
						_	
CHIEF EXECUTIVE	596	424	172	596	-	_	-
						_	
HUMAN RESOURCES, ORGANISATION						١	
AND WORKFORCE DEVELOPMENT	78	(446)	524	78	-		-
CHIEF EXECUTIVE TOTAL	674	(22)	696	674	-		-
CORPORATE DELIVERY UNIT	90	74	16	90	-		-
						_	
HOUSING	(71)	242	(313)	(71)	-	_	-
						_	
ASSISTANT CHIEF EXECUTIVE	19	316	(297)	19	-	_	-
						-	
TOTALS	693	294	399	693	-		-

### **Commentary on the key issues:**

### **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for each individual service within the Chief Executive's Directorate against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 10 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year.

This Directorate now includes the School Improvement Data Team transferred from Children's Services to the Corporate Delivery Unit.

Housing Services has transferred from the Places Directorate. This service, along with the Corporate Delivery Unit, now falls under the Director of Strategy and Assistant Chief Executive.

### **Chief Executive**

This service is forecasting a break-even position for 2017/18.

### **Human Resources, Organisation and Workforce Development**

This service is forecasting a break-even position for 2017/18.

### **Corporate Delivery Unit**

This service is forecasting a break-even position for 2017/18.

# Housing

This service is now forecasting a break-even position. This is due to prudential borrowing costs of £30k for the Foxhall Village development being offset by cost savings within the service.

Budget Holder - Mr N Jack, Chief Executive

# **Blackpool Council – Governance and Partnership Services**

### Revenue summary - budget, actual and forecast:

	BUDGET							
		2017/18						
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER		
	CASH LIMITED	APR-JAN	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD		
	BUDGET				(UNDER) / OVER			
	£000	£000	£000	£000	£000	£000		
GOVERNANCE & PARTNERSHIP SERVICES								
NET EXPENDITURE								
DEMOCRATIC GOVERNANCE	1,997	1,965	40	2,005	8	-		
CORPORATE LEGAL SERVICES	86	(72)	158	86	-	-		
LIFE EVENTS & CUSTOMER CARE	(421)	145	(466)	(321)	100	-		
GOVERNANCE & PARTNERSHIP SERVICES	1,662	2,038	(268)	1,770	108	-		
WARDS	557	162	95	257	(300)	(287)		
TOTALS	2,219	2,200	(173)	2,027	(192)	(287)		

### Commentary on the key issues:

### **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for each individual service within Governance and Partnership Services against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 10 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with the head of service.

#### **Democratic Governance Service**

The Democratic Governance Service is now forecasting a pressure of £8k for 2017/18. This pressure has arisen due to a delay in outsourcing the civic attendant contract.

# **Corporate Legal Services**

This service is currently forecasting a break-even position.

### **Life Events & Customer Care**

This service, which used to be called Registration and Bereavement Services, is now forecasting a pressure of £100k. This is due to the current forecast level of income and maintenance pressures within the Registrars and Cremation Services. The pressure has increased again this month as predictions that income continues to fall below expectations.

### **Ward Budgets**

Ward budgets are expected to underspend in 2017/18.

Budget Holder - Mr M Towers, Director of Governance and Partnership Services.



# Blackpool Council Ward Budgets 2017/18 Month 10

### Wards

Ward	Councillors	Total No. of Requisitions Submitted	No. of Requisitions Approved	No. Awaiting Approval	Total No. of Requisitions Completed	Total 2017-18 Budget	Budget Committed to <u>Approved</u> Schemes	Remaining 2017-18 Budget
Anchorsholme Ward BC1001	Cllr. Galley Cllr. A Williams	10	10	0	8	£33,860.71	£23,775.47	£10,085.24
Bispham Ward	Clir. Clapham	10	10			233,000.71	123,113.41	110,000.24
BC1002	Clir. Maycock	7	7	0	5	£18,970.88	£8,368.27	£10,602.61
Bloomfield Ward	Cllr. Cain	,	,	•	•	210,570.00	20,000.21	210,002.01
BC1003	Cllr. Hobson	9	9	0	5	£21,607.99	£9,187.28	£12,420.71
Brunswick Ward	Cllr. Blackburn					·	·	
BC1004	Clir. G Coleman	5	5	0	2	£43,502.55	£8,799.80	£34,702.75
Claremont Ward	Clir. I Taylor							
BC1005	Cllr. L Williams	13	13	0	8	£17,686.86	£16,100.64	£1,586.22
Clifton Ward	Cllr. Hutton							
BC1006	Clir. L Taylor	17	17	0	12	£26,909.39	£17,250.14	£9,659.25
Greenlands Ward	Clir. Ryan						0.5.505.50	
BC1007 Hawes Side Ward	Cllr. Mrs Wright Cllr. D Coleman	14	14	0	11	£44,818.81	£15,525.78	£29,293.03
BC1008	Clir. D Coleman	9	9	0	7	£34,145.90	£15,111.97	£19,033.93
Highfield Ward	Clir. Mrs Henderson MBE	,	3	<u> </u>	•	254,145.50	213,111.31	219,033.33
BC1009	Clir. Hunter	7	7	0	6	£32,074.75	£10,818.10	£21,256.65
Ingthorpe Ward	Cllr. Cross		-				211,01111	
BC1010	Cllr. Rowson	5	5	0	3	£38,621.69	£28,231.06	£10,390.63
Layton Ward	Cllr. Mrs Benson							
BC1011	Cllr. Mitchell	7	7	0	3	£15,822.52	£10,551.16	£5,271.36
Marton Ward	Cllr. Singleton							
BC1012	Cllr. Elmes	9	9	0	9	£27,902.68	£11,045.06	£16,857.62
Norbreck Ward	Clir. Callow	_	_	_	_			
BC1013 Park Ward	Clir. Mrs Callow	7	7	0	4	£15,220.91	£13,320.40	£1,900.51
BC1014	Cllr. Campbell Cllr. Kirkland	6	6	0	4	005 404 70	00.054.44	000 440 05
Squires Gate Ward	Clir. Kirkiand	ь	6	U	4	£35,494.79	£9,351.44	£26,143.35
BC1015	Clir. Humphreys	5	5	0	5	£19,861.41	£9,163.15	£10,698.26
Stanley Ward	Clir. Roberts	Ů	Ů			213,001.41	25,100.10	210,000.20
BC1016	Cllr. Stansfield	5	5	0	4	£41,566.00	£2,042.38	£39,523.62
Talbot Ward	Clir. I Coleman					,	,	
BC1017	Cllr. Smith	3	3	0	2	£32,503.85	£2,144.00	£30,359.85
Tyldesley Ward	Cllr. Collett							
BC1018	Cllr. Matthews	7	7	0	6	£37,587.71	£5,285.05	£32,302.66
Victoria Ward	Clir. Jackson							
BC1019 Warbreck Ward	Cllr. Owen	9	9	0	7	£31,458.31	£19,639.31	£11,819.00
BC1020	Clir. Scott Clir. Mrs Scott	6	6	0	3	C24 70E 04	COE 272 4C	CC 440 4E
Waterloo Ward	Clir. O'Hara	0	0	U	აა	£31,785.91	£25,373.46	£6,412.45
BC1021	Clir. Robertson BEM	6	6	0	4	£30,680.00	£15,144.00	£15,536.00
501021	OIII. ROBERTSON BEIN			•	<del>-</del>	200,000.00	210,144.00	210,000.00
	Ward Totals	166	166	0	118	£632,083.62	£276,227.92	£355,855.70
	Unallocated Budget	-	-	-	-	-£30,000.00	£0.00	-£30,000.00
	Income Budget	-	-	-	-	-£45,000.00	£0.00	-£45,000.00
	Area Ward Totals	166	166	0	118	£557,083.62	£276,227.92	£280,855.70



# **Blackpool Council - Resources**

### Revenue summary - budget, actual and forecast:

	BUDGET EXPENDITURE				VARIANCE	
	2017/18					2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR-JAN	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
RESOURCES						
NET EXPENDITURE						
PROCUREMENT & PROJECTS	141	(29)	141	112	(29)	-
BENEFITS	(948)	(1,349)	403	(946)	2	-
REVENUES & EXCHEQUER SERVICES	1,231	932	361	1,293	62	-
CUSTOMER FIRST	20	(138)	158	20	-	-
ICT SERVICES	301	(487)	785	298	(3)	-
ACCOUNTANCY	51	(187)	229	42	(9)	-
RISK SERVICES	82	(186)	281	95	13	-
PROPERTY SERVICES (Incl. INVESTMENT PORTFOLIO)	5,533	4,466	1,179	5,645	112	-
TOTALS	6,411	3,022	3,537	6,559	148	-

### Commentary on the key issues:

### **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for each individual service within Resources against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 10 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with each head of service.

### **Procurement and Projects**

The favourable variance of £29k is due to an over-achievement against current and prior years' savings targets in respect of staff savings and additional income.

#### **Benefits**

The Benefits Service is forecasting an overspend of £2k on a gross budget of £3.8m. Monthly new claims processing figures have improved recently and the average days to process a Housing Benefit claim in December was 21 days. The overall processing time for new claims for Housing Benefit, new claims for Council Tax Reduction and changes in circumstances notifications is 19 days; this is within the current target of 21 days.

### **Revenues and Exchequer Services**

Revenues and Exchequer Services are forecasting an overspend of £62k. This is in part due to a service re-structure in 2017/18 within the Revenues Service and a long-standing income pressure in Payroll. This has been addressed within the review of budgets for 2018/19.

### **Customer First**

Customer First is forecasting a break-even position on a gross budget of £1.1m.

#### **ICT Services**

ICT is forecasting an underspend of £3k on a gross budget of £4.4m.

### **Accountancy**

Accountancy is forecasting an underspend of £9k on a gross budget of £1.8m.

### **Risk Services**

Risk Services are forecasting a £13k budget pressure but additional income opportunities are continuously being pursued.

### **Property Services (incl. Investment Portfolio)**

Property Services are forecasting an overspend of £112k. This projection is based on the current pace of property rationalisation and demolition delays to redundant properties. There is also a forecast pressure from rental income within the Central Business District until all units are filled and any rent-free periods lapse.

### Summary of the revenue forecast

After 10 months of the financial year Resources are forecasting a £148k overspend. The Directorate continues to operate on the basis of not filling staff vacancies other than in exceptional circumstances.

### **Budget Holder - Mr S Thompson, Director of Resources**

# **Blackpool Council - Places**

### Revenue summary - budget, actual and forecast:

	BUDGET EXPENDITURE				VARIANCE		
	2017/18					2016/1	L7
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/0	OVER
	CASH LIMITED	APR - JAN	SPEND	OUTTURN	YEAR VAR.	SPEND	כ
	BUDGET				(UNDER) / OVER		
	£000	£000	£000	£000	£000	£000	,
PLACES							
NET EXPENDITURE							
ECONOMIC DEVELOPMENT & CULTURAL							
SERVICES	307	(781)	1,088	307	-	-	
GROWING PLACES	349	464	49	513	164	-	
VISITOR ECONOMY	3,381	3,599	(104)	3,495	114	-	
TOTALS	4,037	3,282	1,033	4,315	278	-	

### Commentary on the key issues:

### **Directorate Summary – basis**

The Revenue summary (above) lists the outturn projection for each individual service within the Places Directorate against their respective, currently approved, revenue budget. The forecast outturn of £278k overspend is based upon actual financial performance for the first 10 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with each head of service.

#### **Economic Development and Cultural Services**

This service is now expecting a break-even position at year-end. The income pressure relating to the Grundy Art Gallery was alleviated in month 9 by the use of reserves no longer required for their original purpose. Further small reductions in expenditure are expected by the year-end that means that in month 10 the service is able to report a break-even position.

### **Growing Places**

This service is expecting a £164k overspend by the year-end. This relates to the prudential borrowing charge on Bonny Street. The pressure in Planning has reduced due to increased income.

### **Visitor Economy**

This service is expecting a £114k overspend by the year-end. Visit Blackpool is forecasting an overspend of £50k due to events expecting to come in over budget. Print Services are now not expecting to bring in as much income as forecast causing an overspend of £100k – a review is underway and it is hoped that this overspend can be brought down with cost savings. An underspend of £36k is forecast in Visitor Services. This underspend has increased in month 10 by use of a balance left on a reserve that is no longer required. The remaining underspend is due to vacant posts and had been reported previously . The Illuminations service was forecasting an overspend of £30k due to the saving put forward regarding additional income from digital advertising which will not now happen in 2017/18, however, enough additional income from schemes and sponsorship has now been generated to bring this service to break-even.



# **Blackpool Council – Strategic Leisure Assets**

# Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
	2017/18					2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR-JAN	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
STRATEGIC LEISURE ASSETS						
NET EXPENDITURE						
STRATEGIC LEISURE ASSETS	1,042	3,002	(786)	2,216	1,174	-
TOTALS	1,042	3,002	(786)	2,216	1,174	-

### **Commentary on the key issues:**

### **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for the Service against its respective, currently approved, revenue budget. The forecast outturn is based upon actual financial performance for the first 10 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with the head of service.

### **Key Issues**

The Leisure Asset portfolio projected outturn for 2017/18 is currently £1,174k, taking the forecast cumulative deficit as at 2017/18 year-end to £6,603k. This position incorporates the increased debt financing costs associated with both the former Tower Lounge development and essential Tower steel structure renewal, together with increased marketing and insurance costs and revised income profile.

The Leisure Asset portfolio is currently forecast to break-even, in-year, during 2021/22.

In accordance with the original decision for this programme by the Executive on 7<sup>th</sup> February 2011, the projected overspend on Strategic Leisure Assets will be carried forward and transferred to Earmarked Reserves.

### **Budget Holder – Mr A Cavill, Director of Place**



# **Blackpool Council – Community and Environmental Services**

#### Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2017/18			2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR - JAN	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
COMMUNITY & ENVIRONMENTAL SERVICES						
NET EXPENDITURE						
BUSINESS SERVICES	458	544	(97)	447	(11)	-
LEISURE AND CATERING	3,064	2,096	1,139	3,235	171	-
PUBLIC PROTECTION	(22)	(823)	782	(41)	(19)	-
HIGHWAYS AND TRAFFIC MANAGEMENT SERVICES	15,409	10,293	5,023	15,316	(93)	-
STREET CLEANSING AND WASTE	18,622	11,910	6,677	18,587	(35)	-
COASTAL AND ENVIRONMENTAL PARTNERSHIPS	4,363	3,690	674	4,364	1	-
INTEGRATED TRANSPORT	670	1,588	(938)	650	(20)	-
TOTALS	42,564	29,298	13,260	42,558	(6)	-

#### **Commentary on the key issues:**

#### **Directorate Summary - basis**

The Revenue summary (above) lists the outturn projection for each individual service within Community and Environmental Services against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 10 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with each head of service.

#### **Business Services**

There is a £11k surplus due to additional funding taken from reserve to assist in funding pressures across the Directorate. Additional income generation across the Directorate has meant the amount of funding from reserves has reduced in the period.

#### **Leisure and Catering**

There is a forecast pressure of £171k on income across the service. Catering Services faced a £135k pressure due to a number of schools leaving the service, which has had to be carefully managed through the budget management process. The service will be reconfigured to address the ongoing pressure from the loss of business. The position has deteriorated in month 10 due to a reforecast of provisions.

#### **Public Protection**

There is a forecast surplus of £19k due to an improvement in income.

#### **Highways and Traffic Management Services**

There is a £93k surplus due to scheme income.

#### **Street Cleansing and Waste**

Street Cleansing and Waste is £35k under budget due to an improvement in income, winter gritting costing less than expected and a reduction in vehicle maintenance. These are offsetting the pressures on disposal costs and income at the Household Waste Recycling Centre (HWRC).

The £856k PFI Grant is no longer available and is being considered along with Lancashire County Council in the review of the operation of the recycling plants, with the risk being covered against the specific Waste PFI reserve in 2017/18.

#### **Integrated Transport**

Vehicle Maintenance continues to make a small surplus following the RPI uplift.

#### Conclusion – Community and Environmental Services financial position

As at the end of month 10 the Community and Environmental Services Directorate is forecasting an overall underspend of £6k for the financial year to March 2018 as detailed above. The pressure due to the loss of the Waste PFI grant has been offset against reserves in 2017/18.

Budget Holder - Mr J Blackledge, Director of Community and Environmental Services

# **Blackpool Council - Adult Services**

#### Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2017/18			2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR-JAN	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
ADULT SERVICES						
BETTER CARE FUND POOLED BUDGET						
BLACKPOOL COUNCIL	17,774	13,208	4,295	17,503	(271)	-
BLACKPOOL CCG	6,974	5,812	1,162	6,974	-	-
TOTAL GROSS EXPENDITURE	24,748	19,020	5,457	24,477	(271)	-
BLACKPOOL COUNCIL - BCF GRANT	(7,385)	(6,154)	(1,231)	(7,385)	_	_
BLACKPOOL COUNCIL - CORE BUDGET	(4,185)	(3,488)	(697)	(4,185)	-	-
BLACKPOOL CCG	(13,178)	(10,982)	(2,196)	(13,178)	-	-
TOTAL CONTRIBUTIONS	(24,748)	(20,624)	(4,124)	(24,748)	-	-
CARRY FORWARD OF BETTER CARE FUND	-	-	271	271	271	-
BETTER CARE FUND POOLED BUDGET NET EXPENDITURE	-	(1,604)	1,604	-	-	-
					-	
NET EXPENDITURE						
BETTER CARE FUND	4,185	1,070	3,115	4,185	-	-
ADULT SOCIAL CARE	4,301	4,071	97	4,168	(133)	-
CARE & SUPPORT	5,401	2,846	2,524	5,370	(31)	-
COMMISSIONING & CONTRACTS TEAM	846	434	283	717	(129)	-
ADULT COMMISSIONING PLACEMENTS	37,071	25,805	10,994	36,799	(272)	-
ADULT SAFEGUARDING	657	69	538	607	(50)	-
TOTAL COUNCIL FUNDED SERVICES	52,461	34,295	17,551	51,846	(615)	-
TOTALS	52,461	32,691	19,155	51,846	(615)	-

#### **Commentary on the key issues:**

#### **Directorate Summary – basis**

The Revenue summary (above) lists the latest outturn projection for each individual service within the Adult Services Directorate against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 10 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with each head of service.

#### **Better Care Fund**

The Better Care Fund (BCF) is a programme spanning both the NHS and local government which seeks to join-up health and care services, so that people can manage their own health and wellbeing, and live independently in their communities for as long as possible. A requirement of the programme is that Blackpool Council and Blackpool Clinical Commissioning Group (CCG) pool budgets via a section 75 agreement for these shared services. The value of the pooled budget has increased from £17.4m in 2016/17 to £24.7m in 2017/18 mainly as a result of the Improved Better Care Fund (iBCF) grant announced in the Spring 2017 budget.

#### **Adult Commissioning Placements (Social Care Packages)**

The Adult Commissioning Placements Budget is forecasting a £272k underspend as a result of releasing one-off income and unallocated accruals, offset by in-year planned slippage of the Housing Related Support savings target.

#### **Commissioning & Contracts Team**

Commissioning & Contracts is currently forecast to be £129k underspent on their staffing budget as a result of integrating the commissioning team with Blackpool CCG.

#### **Care & Support**

Care & Support is currently forecast to be underspent by £31k on a gross budget of £11m.

#### **Adult Social Care**

Adult Social Care is currently forecast to be £133k underspent due to vacant posts within the service.

#### **Adult Safeguarding**

The Adult Safeguarding Division is forecasting an underspend of £50k on their staffing budget due to the vacant Principal Social Worker post.

#### **Summary of the Adult Services financial position**

As at the end of January 2018 the Adult Services Directorate is forecasting an overall underspend of £615k for the financial year to March 2018 on a gross budget of £76m.

#### **Budget Holder – K Smith, Director of Adult Services**

# **Blackpool Council - Children's Services**

#### Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2017/18			2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED CASH LIMITED BUDGET	EXPENDITURE APR - JAN	PROJECTED SPEND	FORECAST OUTTURN	F/CAST FULL YEAR VAR. (UNDER) / OVER	(UNDER)/OVER SPEND B/FWD
	£000	£000	£000	£000	£000	£000
CHILDREN'S SERVICES						
NET EXPENDITURE						
LOCAL SCHOOLS BUDGET - ISB	18,392	16,730	1,662	18,392	-	-
LOCAL SCHOOLS BUDGET - NON DELEGATED	370	292	78	370	-	-
EDUCATION	22,658	17,536	6,626	24,162	1,504	-
EARLY HELP FOR CHILDREN AND FAMILIES	50	42	-	42	(8)	-
BUSINESS SUPPORT AND RESOURCES	675	487	172	659	(16)	-
DEDICATED SCHOOL GRANT	(42,971)	(36,649)	(6,991)	(43,640)	(669)	-
CARRY FORWARD OF DSG UNDER/(OVER) SPEND	(174)	-	(985)	(985)	(811)	-
TOTAL DSG FUNDED SERVICES	(1,000)	(1,562)	562	(1,000)	-	-
CHILDREN'S SERVICES DEPRECIATION	2,011	1,676	335	2,011	-	_
EDUCATION	2,748	316	2,846	3,162	414	-
EARLY HELP FOR CHILDREN AND FAMILIES	4,758	896	3,522	4,418	(340)	-
CHILDREN'S SOCIAL CARE	30,656	26,767	6,931	33,698	3,042	-
BUSINESS SUPPORT AND RESOURCES	1,485	787	611	1,398	(87)	-
LOCAL SERVICES SUPPORT GRANT	-	(15)	(3)	(18)	(18)	-
EDUCATION SERVICES GRANT	(509)	(324)	-	(324)	185	-
TOTAL COUNCIL FUNDED SERVICES	41,149	30,103	14,242	44,345	3,196	-
TOTALS	40,149	28,541	14,804	43,345	3,196	-

#### **Commentary on the key issues:**

#### **Directorate Summary – basis**

The Revenue summary (above) lists the latest outturn projection for each individual service within the Children's Services Directorate against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 10 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with each head of service.

#### **Children's Social Care**

Children's Social Care is forecasting an overspend of £5.547m, primarily due to a significant increase in the numbers of Looked After Children (LAC) since budgets were set. At this point, numbers were around 500, which still represented the highest LAC per 10,000 population nationally. However, numbers continued to rise and had reached 529 at 31st March 2017, increasing to a peak of 549 at the end of May 2017. Since then numbers had been reducing month on month, and this trend was reflected in the financial forecast as at September 2017. However, both demand levels and complexity of cases have increased since October 2017 which has worsened the forecast position over the last four months by £1.52m in total. LAC numbers at Month 10 stand at 534.

As these pressures in Children's Social Care are unsustainable and impacting adversely on the Council's key financial performance conditions an in-year solution was approved at the Executive meeting of 5th February that buys time for the Director of Children's Services' plans to gain traction.

Following a review of reserves it was highlighted that Education Basic Needs funding would provide the best solution through a capital to revenue transfer which would need to be technically managed:

- Basic Needs Funding is a Central Government grant devolved to local authorities for the provision of sufficient school places
- there is a current balance of £2,505k with no further demand in the current year, which is expected to be topped up in 2018/19
- over the last 10 years the Council has front-loaded £3,280k of its own funding plus land for the purposes of providing sufficient school places
- Basic Needs Funding is an unringfenced grant in local authorities' gift how to deploy
- its deployment to Children's Social Care would keep the funding within Children's Services

The Executive approved that the full balance of £2,505k was applied in-year, thus reducing the overspend down to £3.042m.

#### **Dedicated Schools Grant Funded Services**

The Dedicated Schools Grant (DSG) is the funding stream that supports the Schools Budget, which includes amounts that are devolved through the Individual School Budget (ISB), together with centrally-retained pupil-related services as listed in the revenue summary. Any under or overspends against services funded by the DSG will be carried forward to 2018/19 and, in the case of overspends, become the first call on the grant in that year.

#### **Education**

The overspend in the Education division predominantly relates to the Special Educational Needs (SEN) Transport Service, and is partly due to demand pressures and also due to the savings target that has been applied in the current year but is not forecast to be achieved.

#### **Early Help for Children and Families**

The underspend in the Early Help division is primarily due to vacancy savings across various teams.

#### **Education Services Grant**

The Education Services Grant (ESG), which historically has supported a number of services within the directorate, ceased with effect from September 2017. The gap in 2017/18 is partly covered by a transitional grant and the charging of retained education functions to the Dedicated Schools Grant (DSG), however, there is a remaining pressure of £185k in the current year, rising to £283k in 2018/19.

## Summary of the Children's Services financial position

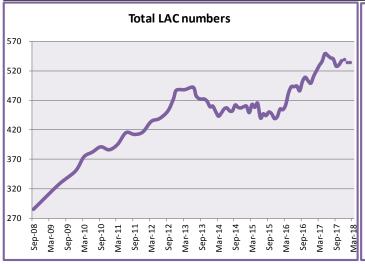
As at the end of January 2018 the Children's Services Directorate is forecasting an overspend of £3.196m for the financial year to March 2018.

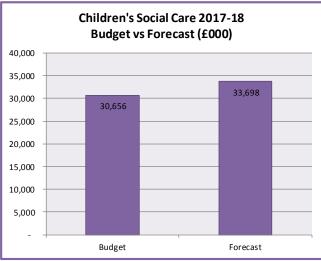
#### Budget Holder – Mrs D Booth, Director of Children's Services

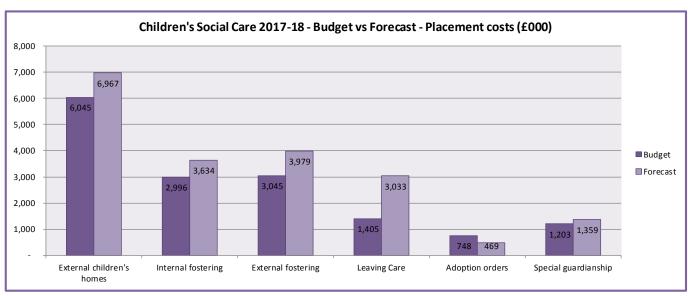
**Children's Social Care Trends** 

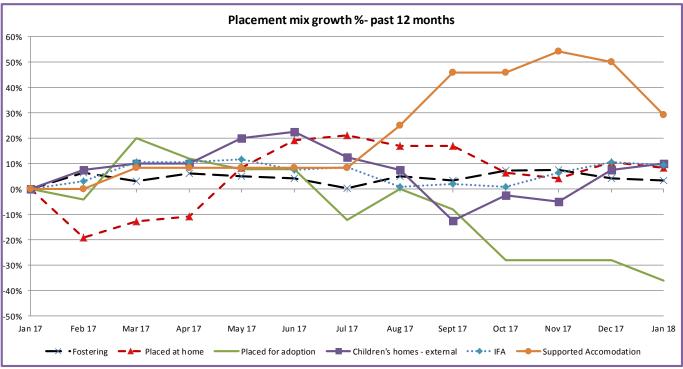
		Ext Fostering	ernal Placem	ents Pro	jection Residentia	al		orted Accomo		Interna	al Fostering P	rojection	Total LAC Numbers
Date	FTE	£000's	£ per placement	FTE	£000's	£ per	FTE	£000's	£ per placement	FTE	£000's	£ per placement	No.
Dec-08	8.67	411	47,453	27.50	2,624	95,423	no data	no data	no data	no data	no data	no data	285
Mar-09	8.77	403	45,979	28.07	2,772	98,747	no data	no data	no data	208.91	2,510	12,015	323
Jul-09	12.10	466	38,549	40.85	4,290	105,007	no data	no data	no data	no data	no data	no data	334
Mar-10	13.35	513	38,445	39.02	4,295	110,083	no data	no data	no data	263.88	2,889	10,946	374
Jun-10	20.43	765	37,428	34.20	3,473	101,534	no data	no data	no data	304.83	3,357	11,012	382
Mar-11	22.69	860	37,912	36.73	3,536	96,272	no data	no data	no data	303.23	3,329	10,977	395
Jun-11	29.54	1,108	37,508	33.62	3,430	102,023	no data	no data	no data	303.23	3,329	10,977	395
Sep-11	30.35	1,129	37,191	33.90	3,457	101,982	no data	no data	no data	316.95	3,527	11,128	412
Dec-11	31.91	1,184	37,118	35.16	3,580	101,808	no data	no data	no data	312.85	3,496	11,175	416
Mar-12	32.68	1,223	37,424	34.27	3,488	101,780	no data	no data	no data	315.07	3,507	11,131	434
Jun-12	49.27	1,816	36,858	36.47	3,710	101,727	no data	no data	no data	296.18	3,480	11,750	439
Sep-12	53.37	1,903	35,657	36.70	4,264	116,185	no data	no data	no data	290.42	3,345	11,518	452
Dec-12	55.80	1,987	35,611	38.08	4,498	118,121	no data	no data	no data	290.55	3,372	11,606	487
Mar-13	57.36	2,028	35,355	38.89	4,645	119,447	no data	no data	no data	291.27	3,377	11,594	488
Jun-13	71.93	2,604	36,202	30.01	3,349	111,596	no data	no data	no data	298.00	3,542	11,887	492
Sep-13	70.51	2,515	35,667	29.05	3,240	111,523	no data	no data	no data	293.58	3,496	11,908	472
Dec-13	68.22	2,494	36,560	29.02	3,398	117,073	no data	no data	no data	292.11	3,455	11,828	459
Mar-14	72.82	2,480	34,058	29.76	3,525	118,473	no data	no data	no data	295.49	3,474	11,757	443
Jun-14	70.35	2,527	35,928	24.74	2,537	102,561	no data	no data	no data	266.65	3,422	12,833	457
Sep-14	69.41	2,614	37,655	23.09	2,799	121,210	no data	no data	no data	258.39	3,248	12,570	462
Dec-14	68.73	2,664	38,760	23.09	2,870	124,281	no data	no data	no data	265.56	3,313	12,474	459
Mar-15	71.13	2,856	40,155	23.23	2,993	128,868	no data	no data	no data	262.93	3,253	12,374	463
Jun-15	71.30	2,896	40,625	22.02	3,254	147,777	no data	no data	no data	250.74	3,144	12,541	440
Sep-15	71.48	2,862	40,040	26.39	3,772	142,934	no data	no data	no data	251.13	3,151	12,549	450
Dec-15	71.41	2,945	41,243	26.60	3,862	145,196	no data	no data	no data	250.66	3,115	12,428	442
Mar-16	72.39	3,056	42,215	27.09	3,958	146,120	no data	no data	no data	250.97	3,125	12,453	462
Jun-16	73.79	3,110	42,145	25.62	4,025	157,136	18.39	710	38,608	256.45	3,239	12,630	493
Sep-16	75.24	3,216	42,750	31.40	5,337	169,996	22.67	938	41,376	255.78	3,245	12,688	502
Dec-16	78.60	3,383	43,038	34.41	6,055	175,954	27.39	1,124	41,037	258.78	3,327	12,857	499
Mar-17	80.88	3,519	43,502	35.35	6,352	179,669	30.13	1,278	42,416	263.33	3,390	12,872	529
Jun-17	95.87	,	40,933	42.55	,			1,462	60,946				546
		3,924	-		6,445	151,450	23.99		-	272.43	3,603	13,227	
Sep-17	92.89	3,808	40,991	36.90	5,959	161,487	33.48	1,939	57,928	272.60	3,602	13,213	528
Dec-17	96.09	3,966	41,277	41.38	6,729	162,623	34.43	2,009	58,358	278.33	3,665	13,169	539
Jan-18	96.82	3,979	41,099	41.99	6,967	165,935	33.13	1,846	55,728	277.07	3,634	13,116	534

Note:
The variance between the current total number of Looked After Children (534) and the total internal fostering and external placement numbers (449 FTE) is children with care orders, adoption placements etc. They are still classed as LAC but do not incur any commissioned costs.









# **Blackpool Council - Public Health**

#### Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2017/18			2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR-JAN	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
PUBLIC HEALTH						
NET EXPENDITURE						
MANAGEMENT AND OVERHEADS	1,386	5,660	(4,274)	1,386	-	-
NHS HEALTH CHECKS - MANDATED	145	52	93	145	-	-
CHILDREN (5-19) - PUBLIC HEALTH PROGRAMMES	600	600	-	600	-	-
CHILDREN'S 0-5 SERVICES	2,500	2,371	129	2,500	-	-
TOBACCO CONTROL	694	178	516	694	-	-
MENTAL HEALTH AND WELLBEING	91	36	55	91	-	-
SEXUAL HEALTH SERVICES - MANDATED	2,216	1,778	438	2,216	-	-
SUBSTANCE MISUSE (DRUGS AND ALCOHOL)	3,124	2,754	370	3,124	-	-
HEALTHY WEIGHT/WEIGHT MANAGEMENT	2,628	2,123	505	2,628	-	-
MISCELLANEOUS PUBLIC HEALTH SERVICES	5,553	5,282	271	5,553	-	-
GRANT	(18,914)	(18,914)	-	(18,914)	-	-
TOTALS	23	1,920	(1,897)	23	-	-

#### Commentary on the key issues:

#### Directorate Summary - basis

The Revenue summary (above) lists the latest outturn projection for each individual scheme against their respective, currently approved, revenue budget. Forecast outturns are based upon actual financial performance for the first 10 months of 2017/18 together with predictions of performance, anticipated pressures and efficiencies in the remainder of the financial year, all of which have been agreed with the service leads.

#### **Public Health Grant**

The Public Health Grant is a central government grant which is ring-fenced. The ring-fencing has now been extended from March 2018 to March 2020.

The grant conditions require quarterly financial reporting of spend against a prescribed set of headings and spend of the grant must link explicitly to the Health and Wellbeing Strategy, Public Health Outcomes Framework and Joint Strategic Needs Assessment.

#### Payment by Results (PbR)/ Activity-based Commissioning

A number of Public Health schemes' payments are linked to activity. The aim of Payment by Results (PbR) is to provide a transparent, rules-based system for payment. It rewards outputs, outcomes and supports patient choice and diversity. Payment will be linked to activity. This does, however, raise a number of challenges when determining accurate budgetary spend/forecast spend.

### **Summary of the Public Health Directorate financial position**

As at the end of January 2018, the Public Health Directorate is forecasting an overall spend of the full grant, £18,914,000, for the financial year to March 2018.

#### Budget Holder - Dr Arif Rajpura, Director of Public Health



# **Blackpool Council – Budgets Outside the Cash Limit**

#### Revenue summary - budget, actual and forecast:

	BUDGET		EXPENDITURE		VARIANCE	
			2017/18			2016/17
FUNCTIONS OF THE SERVICE	ADJUSTED	EXPENDITURE	PROJECTED	FORECAST	F/CAST FULL	(UNDER)/OVER
	CASH LIMITED	APR-JAN	SPEND	OUTTURN	YEAR VAR.	SPEND B/FWD
	BUDGET				(UNDER) / OVER	
	£000	£000	£000	£000	£000	£000
BUDGETS OUTSIDE THE CASH LIMIT						
NET EXPENDITURE						
TREASURY MANAGEMENT	10,617	8,865	1,773	10,638	21	-
PARKING SERVICES	(4,097)	(2,855)	(526)	(3,381)	716	-
CORPORATE SUBSCRIPTIONS	191	119	72	191	-	-
HOUSING BENEFITS	2,021	1,754	267	2,021	-	-
COUNCIL TAX & NNDR COST OF						
COLLECTION	304	254	50	304	-	-
SUBSIDIARY COMPANIES	(1,067)	112	(1,244)	(1,132)	(65)	-
LAND CHARGES	(52)	(76)	24	(52)	-	-
CONCESSIONARY FARES	4,263	2,022	2,293	4,315	52	-
EMPLOYERS PREVIOUS YEARS' PENSION						
LIABILITY	2,890	2,408	482	2,890	-	-
NEW HOMES BONUS	(790)	(790)	-	(790)	-	-
						_
TOTALS	14,280	11,813	3,191	15,004	724	-

#### Commentary on the key issues:

#### **Directorate Summary - basis**

The Revenue summary (above) lists the latest outturn projection for each individual service categorised as falling 'outside the cash limit' and thereby exempt from the cash limited budget regime. Forecast outturns are based upon actual financial performance for the first 10 months of 2017/18 together with predictions of performance, anticipated pressures and savings in the remainder of the financial year, which have been agreed by each designated budget manager.

#### **Treasury Management**

Treasury Management is forecasting an overspend of £21k. The Council is currently using temporary borrowing to finance Prudentially-funded capital expenditure. While temporary investment rates and temporary borrowing rates are low the Treasury team is delaying taking any new long-term borrowing to fund planned capital expenditure. This mainly offsets the Business Loans Fund which has a savings target of £1,800k.

#### **Parking Services**

This service is forecasting a pressure of £716k; this pressure is mainly due to 'on-street parking' schemes being no longer feasible, loss of parking spaces, prudential borrowing costs and the operation of the free parking scheme during December. As at Week 46 (w/e 11<sup>th</sup> February) parking income is at £4.9m with patronage at 1,164,921. Car park patronage is down by 45,837; however income is up by £96,551 on 2016/17. On-Street Pay and Display is down on patronage by 36,678 and income is down by £8,633.

#### **Subsidiary Companies**

This service is now forecasting a favourable variance of £65k. This is mainly due to the reducing balance payback of prudentially-borrowed schemes and savings on the cost of historic pension payments.

#### **Concessionary Fares**

This service is forecasting a pressure of £52k which relates to a forecast increase in bus and tram patronage.

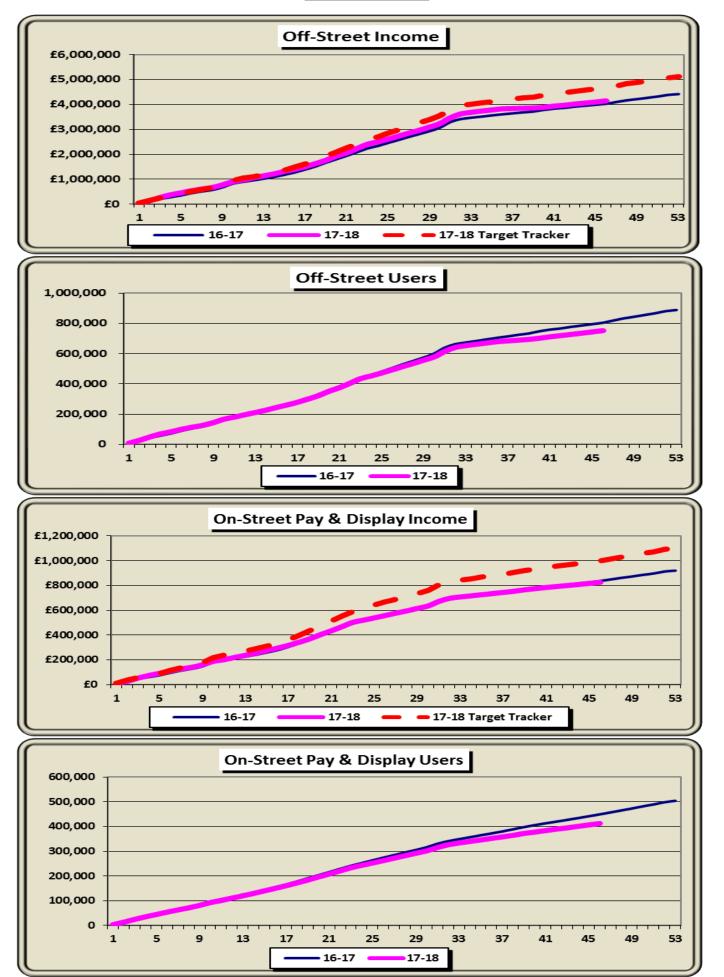
#### **Land Charges**

This service is forecasting a break-even position for 2017/18.

#### Summary of the revenue forecasts

After 10 months of the financial year, the Budgets Outside the Cash Limit services are forecasting a £724k overspend.

#### **Car Parking Trends**



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2017/18 CAPITAL MONITORING MONTH 10

		Total Scheme Budget £000	Spend as at 31/3/17	Budget Brought Forward 2016/17	Capital Programme 2017/18 as approved by Exec.	Total Available Budget 2017/18 £000	Spend to Date April -Jan £000	Forecast to Year End	Forecast Variance £000	Notes
		1000	1000	1000	1000	1000	1000	1000	1000	
	Director Responsible for Resources									
	Duanantu and Accet Management									
	Property and Asset Management Central Business District Phase 1	40 422	27.010	2,622		2 622	310			
	Office Accommodation Strategy	40,432 1,408	37,810 1,408	2,022	-	2,622	310	-	-	
	Syndicate	1,408	1,408	(116)	-	- (116)	(7)	-	-	
	ICT Refresh	1,650	850	(110)	800	800	(7) 476	324		
	Clifton Street Redevelopment	776	776	_	-	-	(18)		_	
_	CLC Remodeling scheme	859	21	838	_	838	544		_	
~,	•	1,095	870	225		225	1,529		_	
Ř	Other Resources Schemes	1,192	697	9	486	495	175		_	
age		,								
ĺν	Total Resources	49,012	44,148	3,578	1,286	4,864	3,009	938	_	
_		•	ŕ	,	ŕ	·	,			
	Director Responsible for Adult Services									
ပ										
	Support to Vulnerable Adults - Grants	4,188	2,637	66	1,485	1,551	894	657	-	
	Other Adult Services Schemes	4,203	2,453	1,310	440	1,750	125	625	-	
	Total Adult Services	8,391	5,090	1,376	1,925	3,301	1,019	1,282	-	

#### 2017/18 CAPITAL MONITORING MONTH 10

	Director Responsible for Community and Environmental Services	Total Scheme Budget £000	Spend as at 31/3/17 £000	Budget Brought Forward 2016/17 £000	Capital Programme 2017/18 as approved by Exec. £000	Total Available Budget 2017/18 £000	Spend to Date April -Jan £000	Forecast to Year End £000	Forecast Variance £000	N	Notes
	Environmental Services										
۲a	Anchorsholme Seawall Coastal Protection Studies Marton Mere Pumping Station & Spillway Marton Mere HLF	27,515 1,463 505 360	24,761 1,289 462 296	2,753 174 43 63	-	2,753 174 43 63	- 100 - 35	500 74 - -	- - -		
age 120	Sintropher	99,990 1,903 11,365 143,101	95,638 2,780 6,021	4,353 (876) 635 7,145	-	4,353 (876) 4,146 10,656	3,258 - 925 4,318	-	- - -		

#### 2017/18 CAPITAL MONITORING MONTH 10

		Total Scheme Budget	Spend as at 31/3/17	Budget Brought Forward 2016/17	Capital Programme 2017/18 as approved by Exec.	Total Available Budget 2017/18	Spend to Date April -Jan	Forecast to Year End	Forecast Variance	Notes
		£000	£000	£000	£000	£000	£000	£000	£000	
	Director Responsible for Place									
	Housing									
	Foxhall Village	12,500	10,892	1,608	-	1,608	1,128		-	
	Work towards Decent Homes Standard	4,263	-	-	4,263	4,263	2,652		-	
	Queens Park Redevelopment Ph2	12,202	5,365	-	5,251	5,251	3,743		-	
	Other	96	68	27	-	27	4	23	-	
Pag	Others College Relocation/Illumination Depot	12,905	13,924	(1,119)	100	(1,019)	_	_	_	
Ō	Leisure Assets	62,099	61,409	40	650	690	3	687	_	
	Conference Centre	26,600	-	_	8,000	8,000	1,780		_	
な	Leopold Grove	557	357	200	· ·	200	136		_	
$\frac{1}{2}$	Spanish Hall roof & façade	1,995	20	100		1,975			_	
Т	Airport Acquisition	4,500		100	4,500	4,500	4,319			
	Airport Marr Land	625		_	625	625	615			
	CBD Phase 2 - Hotel	24,500	133	1,488	3,500	4,988		410		
	- Wilkinson's	6,300	6,279	21	-	21	-	-	_	
	BHS Acquisition	6,500	-	-	6,500	6,500	22	-	-	
	Other	875	-	12	863	875	774	101	-	
	Transport	. =0.5		. ==		. = =	<i></i>			
	Local Transport Plan 2015/16 Local Transport Plan Project 30 2015/16	1,730 826	1,545 826	185	-	185	185	-	-	
	Local Transport Plan Project 30 2015/16  Local Transport Plan 2016/17	860	643	217	-	- 217	- 217	_		
	Local Transport Plan Project 30 2016/17	583	583	-	_	-	-	_	_	
	Local Transport Plan Quality Corridor 2016/17	82	82	-	-	-	-	-	-	
	Local Transport Plan ITM 2016/17	165	_	165	-	165	165		-	
	Local Transport Plan 2017/18	1,066	-	-	1,066	1,066	542		-	
	Local Transport Plan Project 30 2017/18	523	-	-	523	523	523		-	
	Local Transport Plan Quality Corridor 2017/18	200 6,600	603	-	200 1,779	200 1 770	- 608	200 1,171	-	
	Quality Corridor Intelligent Traffic Management	1,510	-	-	1,779 1,510	1,779 1,510			-	
7	Total Place	190,662	102,729	2,944	41,205	44,149	19,872	13,952	-	

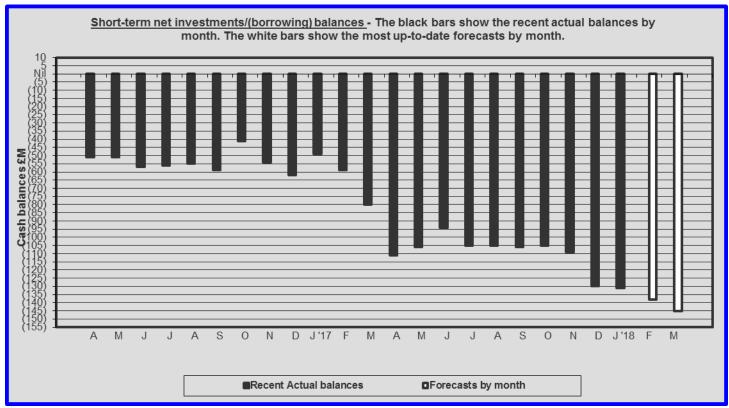
		Total Scheme Budget £000	Spend as at 31/3/17	Budget Brought Forward 2016/17 £000	Capital Programme 2017/18 as approved by Exec. £000	Total Available Budget 2017/18 £000	Spend to Date April -Jan £000	Forecast to Year End £000	Forecast Variance £000	Notes
	Director Responsible for Children's Services									
Page 122	Demolition Aspire Basic Need Condition Early Years	360 5,160 555 1,955 440 2,733 696 362 643	141 5,117 541 86 228 260 72 49 528	129 (917) 14 1,869 212 1,672 196 313	960 - - - 801 428 -	219 43 14 1,869 212 2,473 624 313 114	24 - 13 1,284 163 315 78 313	- - 585 - - 446	- - - - - - -	
	Total Children's Services	12,904	7,022	3,567	2,314	5,881	2,220	1,310	-	
	CAPITAL TOTAL	404,070	290,236	18,610	50,241	68,851	30,438	21,372	-	

# **Blackpool Council**

#### Cash summary - budget, actual and forecast:

			CAS	SH FLOW - SUMMARY - 17/18			
FULL YEAR CASH FLOW ORIGINAL BUDGET (*)	APR-JAN CASH FLOW ORIGINAL BUDGET (*)	APR -JAN CASH FLOW ACTUAL	FEB - MAR CASH FLOW FORECAST	(*) THE CASH FLOW BUDGET IS CONSISTENT WITH THE REVENUE BUDGET AND THE CAPITAL PROGRAMME IN TOTAL. THE BUDGETED CASH FLOW PHASING IS BASED ON DETAILED EXPECTATIONS AND PAST EXPERIENCE	APR - JAN MORE / (LESS) CASH ACTUAL vs ORIGINAL BUDGET	FEB - MAR MORE / (LESS) CASH FORECAST VS ORIGINAL BUDGET	FULL YEAR MORE / (LESS) AS NOW FORECAST vs ORIGINAL BUDGET
£M	£M	£M	£M		£M	£M	£M
				RECEIPTS			
75	63	61	12	Housing Benefit & Subsidy	(2)	-	(2)
105	95	80	9	Council tax and NNDR	(15)	(1)	(16)
12	10	11	2	VAT	1	-	1
27	22	29	4	RSG & BRR	7	(1)	6
87	76	89	15	Other Grants	13	4	17
98	82	95	14	Other Income	13	(2)	11
3	3	350	6	Money Market Transactions Received	347	6	353
9	9	415	11	Receipt of Loans	406	11	417
416	360	1,130	73	RECEIPTS - NORMAL ACTIVITIES PAYMENTS	770	17	787
9	7	7	2	Police & Fire	-	-	-
225	183	248	42	General Creditors	(65)	-	(65)
-	-	-	-	RSG & BRR	-	-	-
104	87	116	15	Salaries & wages	(29)	2	(27)
68	58	53	11	Housing Benefits	5	(1)	4
90	95	707	104	Money Market Transactions Paid Out	(612)	(109)	(721)
496	430	1,131	174	PAYMENTS - NORMAL ACTIVITIES	(701)	(108)	(809)
(80)	(70)	(1)	(101)	NET CASH FLOW IN/(OUT)	69	(91)	(22)
Α	В	С	D		= C less B	= D less (A-B)	

#### Cash - short-term net investments/(borrowing) balances:



#### **Commentary on Cash Movements during the year:**

The summary on the previous page provides a comparison of the actual cash receipts and payments compared to the forecasted cash receipts and payments.

During the first 10 months of the year, the Council's net cashflow has resulted in fluctuations in short-term net investment/borrowing balances. However, overall temporary borrowing has increased since 31<sup>st</sup> March 2017 mainly due to a £36.7m up-front payment to the Lancashire County Pension Fund and the early repayment of the £18.4m Local Government Reorganisation (LGR) Debt to Lancashire County Council. The Council is currently using temporary borrowing to finance Prudentially-funded capital expenditure. While temporary investment rates and temporary borrowing rates are low the Treasury team is delaying taking any new long-term borrowing to fund planned capital expenditure. As a result the delay in taking new long-term borrowing means that interest charges are lower than expected. In contrast, the take-up of loans from the recently expanded Business Loans Fund is slower than anticipated and this means that an adverse variance is currently forecast for 2017/18.

The chart of actual and forecast month-end balances shows temporary investment and borrowing levels throughout the year. The forecast shows the level of borrowing that may be required to cover planned capital expenditure up to 31st March 2018.

# **Blackpool Council**

#### **Balance Sheet / Working capital:**

	BALANCE SHEET 2017	7/2018		
LASTY/END		CURRENT	CHANGE	NEXT Y/END
31 Mar 17		31 Jan 18	Movement since	<b>31 Mar</b> 1
Actual		Actual	31 Mar 17	Foreca
£000s		£000s	£000s	£00
777,280	Property, Plant and Equipment	807,718	30,438	830,00
32	Intangible Assets	32	-	
36,436	Long-term Assets	57,902	21,466	65,53
	Current Assets			
41,583	Debtors	39,865	(1,718)	66,00
479	Inventories	431	(48)	47
9,878	Cash and cash equivalents	14,476	4,598	9,50
865,688	Total Assets	920,424	54,736	971,50
	Current Liabilities			
(91,697)	Borrowing Repayable within 12 months	(132,500)	(40,803)	(135,00
(55,720)	Creditors	(52,980)	2,740	(52,00
	Long-term Liabilities			
(84,701)	Borrowing Repayable in excess of 12 months	(91,772)	(7,071)	(94,70
(16,073)	Capital Grants in Advance	(16,073)	-	(14,00
(12,718)	Provisions	(17,739)	(5,021)	(18,50
(365,166)	Other Long Term Liabilities	(346,696)	18,470	(345,00
239,613	Total Assets less Liabilities	262,664	23,051	312,30
(58,846)	Usable Reserves	(57,728)	1,118	(54,57
(180,767)	Unusable Reserves	(204,936)	(24,169)	(257,73
(239,613)	Total Reserves	(262,664)	(23,051)	(312,30

#### Commentary on the key issues:

In order to provide a complete picture of the Council's financial performance, the above table provides a snapshot of the General Fund balance sheet as at the end of month 10. The key areas of focus are any significant movements in debtors, cash and cash equivalents, bank overdraft and creditors as these impact upon the Council's performance in the critical areas of debt recovery, treasury management and Public Sector Payment Policy.

The balance sheet has been prepared under International Financial Reporting Standards (IFRSs). Temporary investments are included within cash and cash equivalents along with bank balance and cash in hand. Usable reserves include unallocated General Fund reserves and earmarked revenue reserves. Unusable reserves are those that the Council is not able to use to provide services. This category includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets were sold.

Over the 10-month period there has been a reduction in other long-term liabilities of £18.5m. This reduction is due to the repayment of loan debt with Lancashire County Council relating to the Local Government Reorganisation of 1998. This debt has been replaced with short-term borrowing for the time being. The remaining increase in short-term borrowing of £22.3m and an increase in long-term borrowing of £7.1m reflects borrowing in advance at low interest rates to fund the capital programme (£30.4m) and to fund the increase in long-term assets (£21.5m). The increase in long-term assets is due to an increase in business loans granted and the purchase of shares in Blackpool Airport.

Report to:	TOURISM, ECONOMY AND RESOURCES SCRUTINY COMMITTEE
Relevant Officer:	Ruth Henshaw, Delivery Development Officer
Date of Meeting:	25 April 2018

# KEY PRIORITY REPORT: INFRASTRUCTURE AND TOWN CENTRE REGENERATION

#### 1.0 Purpose of the report:

1.1 To present performance against the Infrastructure and Town Centre Regeneration theme in the Council Plan 2015-2020.

#### 2.0 Recommendation(s):

2.1 The Committee is asked to note the content of the report and highlight any areas for further scrutiny, which will be reported back to the Committee.

#### 3.0 Reasons for recommendation(s):

- 3.1 To ensure constructive and robust scrutiny of performance against the Council Plan 2015-2020.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved N/A budget?
- 3.3 Other alternative options to be considered: N/A

#### 4.0 Council Priority:

- 4.1 The relevant Council Priority is:
  - Economy maximise growth and opportunity across Blackpool

#### 5.0 Background information

- 5.1 Performance against the priorities in the Council Plan 2015 2020 is measured using a core set of key performance indicators, developed in consultation with the Corporate Leadership Team.
- 5.2 To allow for sufficient time and attention to be given to performance against the Council Plan 2015 2020, the Committee will consider a series of themed reports over the course of the year. The theme of this report is Infrastructure and Town Centre Regeneration.

#### 6.0 Overview of Performance

- 6.1 There are 4 indicators within the performance basket for Infrastructure and Town Centre Regeneration, all of which focus on the Enterprise Zone. Performance is reported on a quarterly basis for 3 indicators and annually for 1 indicator.
- 6.2 As at 31st March 2018, performance for all 4 indicators has been positive with the annual targets for these indicators being achieved. Further information can be found in **Appendix A Infrastructure Exception Report**.

Does the information submitted include any exempt information? No

#### **List of Appendices:**

Appendix 9(a): Infrastructure Exception Report

- 7.0 Legal considerations:
- 7.1 None
- 8.0 Human Resources considerations:
- 8.1 None
- 9.0 Equalities considerations:
- 9.1 None
- 10.0 Financial considerations:
- 10.1 None
- 11.0 Risk management considerations:

11.1 None
12.0 Ethical considerations:
12.1 None
13.0 Internal/ External Consultation undertaken:
13.1 N/A
14.0 Background papers:

None

14.1



#### **INFRASTRUCTURE & TOWN CENTRE REGENERATION**

Indicator Description	2017/18					Target	
indicator Description	Q1	Q2	Q3	Q4	EoY	rarge	et.
Number of developments under construction	2	1	0	2	5	4	(i)
Square footage of new build	12,500 sq ft.	20,000 sq ft.	9,000 sq ft.	20,000 sq ft.	61,500 sq ft.	50,000 sq ft.	(()

The five major developments under construction in 2017/18 were Lockheed Court, Dakota Court, Enterprise Court, ARC Auto Repair and Amy Johnson House / AVRO House refurbishment. These developments have created an additional 41,500 square feet of new build with a further 20,000 square feet of new build currently under construction.

Indicator Description	2017/18					Target	
Indicator Description	Q1	Q2	Q3	Q4	EoY	rarge	et
Number of new jobs created	80	20	0	83	183	150	(()

It is understood that 183 new jobs have been created on the Enterprise Zone in 2017/18. Below is an approximate breakdown by employer:

Employer	No. of Jobs
AC Electrical	50
Aldi	30
Battersby	7
Blackpool & the Fylde College	5
Force Technology	2
Guest Services	10
Karma	3
MC Dental	4
Stark	37
TISS	10
Westair	5
Wise	20

This indicator reports only on new jobs created. It does not include existing jobs that have been safeguarded or relocated from other areas.

Indicator Description	2017/18					Target	
Indicator Description	Q1	Q2	Q3	Q4	EoY	Targe	el.
Growth in rateable value per annum		Anı	nual		£366,150	£50,000	(3)

#### Appendix 9(a) – Infrastructure Exception Report

A rateable value baseline was set in December 2016. Any increase in the rateable value i.e. new /converted premises, is counted as rates growth and 100% of this is retained by the local authorities (Blackpool and Fylde Councils) for use within the Enterprise Zone for its 25 year life.

The figure of £366,150 for 2017/18 is based on £277,500 for Aldi, £27,000 for businesses on Lockheed Court and £61,500 for businesses in Enterprise Court.

#### Planned Activity / Developments in 2018/19

Action	Key Milestones	Milestone Delivery Dates	Expected Outcomes
Enterprise Zone - Airport	Delivery Plan created detailing activity over the next 5 years  Apr 2018 Business rates retention Increase Council owned land		
	Implementation of Delivery Plan	Mar 2019	Level of private sector investment
	Identify potential joint venture partners	Mar 2019	Businesses and jobs created, relocated and safeguarded  Growth of the Energy, Aviation and Food sectors
	Infrastructure investment activity with partners	Change in stakeholder and external bus perceptions of Blackpool as a place to lo	
	Develop business case, funding bids and planning applications for relocation of Common Edge playing fields	Oct 2018	
	Appoint Development Team Panel (external)	Jul 2018	
	Acquisitions to support the delivery of the Enterprise Zone Masterplan	Mar 2019	

# Appendix 9(a) – Infrastructure Exception Report

Action	Key Milestones	Milestone Delivery Dates	Expected Outcomes
Blackpool Airport consolidation and development	Deliver strategy and business plan for airport (York Aviation appointed to produce report)	May 2018	5 year business plan for investment and growth
	Determine future operational management of the airport	Jun 2018	Reduced costs and increased revenue
	Acquisition activity to support delivery of Airport Masterplan	Sept 2018	To acquire key gateways to the Enterprise Zone and act as temporary/potential terminal and hangar space
	Lease Hangar 4	Apr 2018	Income generation
	Resolve outstanding airport lease renewals	Sept 2018	Increased income and certainty of ownership and delivery
	Develop & agree location of offshore helicopter terminal	Apr 2018	Sustainability of airport and releasing land for Enterprise Zone development



Report to:	TOURISM, ECONOMY AND RESOURCES SCRUTINY COMMITTEE
Relevant Officer:	Sharon Davis, Scrutiny Manager
Date of Meeting:	25 April 2018

#### SCRUTINY WORKPLAN

#### 1.0 Purpose of the report:

1.1 The Committee to consider the Workplan and to monitor the implementation of Committee recommendations, together with any suggestions that Members may wish to make for scrutiny review topics.

#### 2.0 Recommendation(s):

- 2.1 To approve the Committee Workplan, taking into account any suggestions for amendment or addition.
- 2.2 To monitor the implementation of the Committee's recommendations/action.
- 2.3 To consider approval of the scrutiny review of Council use of non-recyclables.

#### 3.0 Reasons for recommendation(s):

- 3.1 To ensure the Workplan is up to date and is an accurate representation of the Committee's work.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved N/A budget?
- 3.3 Other alternative options to be considered:

None.

#### 4.0 Council Priority:

4.1 N/A

#### 5.0 Background Information

#### 5.1 Scrutiny Workplan

- 5.1.1 The Scrutiny Committee Workplan is attached at Appendix 10 (a). The Workplan is a flexible document that sets out the work that the Committee will undertake over the course of the year.
- 5.1.2 Committee Members are invited, either now or in the future, to suggest topics that might be suitable for scrutiny in order that they be added to the Workplan.

#### 5.2 Monitoring Implementation of Recommendations

- 5.2.1 Details of the recommendations that have been made by the Tourism, Economy and Resources Scrutiny Committee and an update for Members as to the implementation of those recommendations are contained within a table.
- 5.2.2 The Committee is recommended to monitor its recommendations over the course of the year.
- 5.2.3 No recommendations are outstanding at this time.

#### 5.3 **Scrutiny Review Checklist**

- 5.3.1 The completed Scrutiny Review Checklist is attached at Appendix 10 (b) to allow Members to consider the suggestion put forward by Councillor Rowson for review. The checklist forms part of the mandatory scrutiny procedure for establishing review panels and must therefore be completed and submitted for consideration by the Committee, prior to a topic being approved for scrutiny.
- 5.3.2 The Committee is recommended to place an emphasis on the priorities and performance of the Council when considering requests for scrutiny reviews.

Does the information submitted include any exempt information?

No

#### **List of Appendices:**

Appendix 10 (a) - Tourism, Economy and Resources Scrutiny Committee Workplan Appendix 10 (b) - Scrutiny Review Checklist

#### 6.0 Legal considerations:

6.1	None.
7.0	Human Resources considerations:
7.1	None.
8.0	Equalities considerations:
8.1	None.
9.0	Financial considerations:
9.1	None.
10.0	Risk management considerations:
10.1	None.
11.0	Ethical considerations:
11.1	None.
12.0	Internal/ External Consultation undertaken
12.1	None.
13.0	Background papers:
13.1	None.



Tourism,	Economy and Resources Scrutiny Committee - Work Programme 2017-2018
25 April	1. S19 Flood Investigation Report
2018	2. Flood Risk Management and Drainage Annual Report
	3. Bathing Water Quality Annual Report
	4. Financial Reporting
	5. Priority One - Key Priority report: Infrastructure and Town Centre Regeneration
6 June	1. Provisional Revenue Outturn 2017/2018
2018	2. Treasury Management Outturn Report 2017/2018
	3. Annual Performance of the Blackpool Community Safety Partnership.
	4. Annual Council Plan Performance report on whole of Priority One, complete with 'Blackpool
	Outcomes'
	5. Homelessness Action Plan (moved from 25 April 2018)
	6. Tourism Performance Update (moved from 25 April 2018)
12 Sept	1.Tourism Performance Update
2018	2.Car parking Performance 2017/2018
(date	3. Housing Strategy/Options/Performance
tbc)	

Items cov	vered during 2017-2018
21 June	1. Provisional Revenue Outturn 2016/2017
2017	2. Treasury Management Outturn Report 2016/2017
	3. Annual Performance of the Blackpool Community Safety Partnership.
	4. Bathing Water / Flood Risk Management
	5. Council Plan Overview Annual Report
13 Sept	1. Financial Reporting
2017	2. Priority One - Key Priority report: Visitor and Cultural Economy (to include Tourism
	Performance Update)
	3. Car Parking 2016/2017 Performance
25 Oct	1. Financial Reporting
2017	2. Waste Collection
	3. 3GS Evaluation
13 Dec	1. Financial Reporting
2017	2. Priority One - Key Priority report: Enterprise, Skills, and Economic Inclusion
	Enterprise, Skills, and Economic Inclusion Overview report
	3. Engagement of Consultants Annual Report
9 Feb	1. Budget Consultation Meeting
2018	
21 Feb	1. Priority Performance report - Corporate Health Performance
2018	2. Financial Reporting
	3. Transience Update and Selective Licensing Evaluation
	4. Highways - Findings of LEAN review



#### **SCRUTINY SELECTION CHECKLIST**

#### **Title of proposed Scrutiny: Council Use of Non-Recyclables**

The list is intended to assist the relevant scrutiny committee in deciding whether or not to approve a topic that has been suggested for scrutiny.

Whilst no minimum or maximum number of 'yes' answers are formally required, the relevant scrutiny committee is recommended to place higher priority on topics related to the performance and priorities of the Council.

Yes/No

	1 03/140
The review will add value to the Council and/or its partners overall performance:	Yes
The review will ensure that the Council is utilising the most cost effective, environmentally friendly products.	
The review is in relation to one or more of the Council's priorities:	No
The Council or its partners are not performing well in this area:	Yes
An example is the use of non-recyclable, one use plastic cups in Committee rooms.	
It is an area where a number of complaints (or bad press) have been received:	No
There is however, a large amount of negative press regarding use of plastic.	
The issue is strategic and significant:	Yes
Use of plastic is a significant issue. The review could introduce a new policy for use of non-recyclable produces by the Council.	
There is evidence of public interest in the topic:	Yes
Large amount of press and public interest currently.	
The issue has potential impact for one or more sections of the community:	No
Service or policy changes are planned and scrutiny could have a positive input:	Yes
It is believed the Council is due to start looking at this issue.	
Adequate resources (both members and officers) are available to carry out the scrutiny:	Yes

#### Please give any further details on the proposed review:

The Resilient Communities and Children's Scrutiny Committee agreed to forward this request for a scrutiny review to the Tourism, Economy Resources Scrutiny Committee. Use of non-recyclable products, in particular plastics is a very current and prominent issue and the Committee believes the Council should be leading the way in ensuring the use of these products is kept to a minimum. The review will help highlight instances where these products are used and identify, environmentally friendly and cost effective alternatives.

Completed by: Cllr Kath Rowson Date: 17 April 2018

